Berrigan Shire Council Development Assessment Report pursuant to section 4.15 of the Environmental Planning and Assessment Act 1979

Proposed	4.95MW Solar Facility	
Application No.	40/21/DA/DM	
Location/Address	Lot 126 Broughans Road, Finley	
	Lot 126 DP752299	
Zoning	RU1 Primary Production – Berrigan Local Environmental Plan 2013	
	(LEP)	
DCPs	Berrigan Development Control Plan 2014 (DCP)	
Assessment Officer	Matthew Miller	
Date	9/04/2021	

Proposal

Berrigan Shire has received an application for the construction of a solar renewable energy development with a capacity of up to 4.95 Megawatts ("MW") on approximately 17 hectares. The facility will include:

- 16,500 solar photovoltaic panels to be mounted in arrays on single axis trackers
- Cabling from solar arrays to panel inverters
- Substation and connection to local electricity network in the north west corner of the development area
- Unsealed perimeter and internal access tracks and parking
- laydown area for storage of equipment and machinery
- perimeter security fencing (2 metres height) comprising steel posts and transparent mesh
- internal drainage detention basin and outfall
- landscaping
- waste storage area

The proposal will utilise Broughans Road for vehicle access to the site and a new access will be created. The construction phase for the proposal is expected to be a maximum of 6-12 months. The proposal will operate for 30 years after which it will be subject to further operation or decommissioning and removal of all components.

The predicted workforce during the construction phase is 50-100 workers. During operational it will require two persons on-site operation and maintenance. On average the operation will require fourteen vehicles per week.

The proposal is supported with a Statement of Environmental Effects by Habitat Planning dated June 2020 Revised December 2020 and has the following attached appendices as requested in item 9 of the deferral:

• Title Information

- Overall Site Plan & Lease Area
- Proposed Development Plans
- Concept Civil Plans & Details
- Concept Stormwater Management Plan
- Traffic Impact Assessment
- Aboriginal Due Diligence Assessment
- Stormwater Management Plan
- Landscape Plan

The facility is intended to remain in operation for a period of up to 30 years in order the contribute to the sustainable electricity power supply to the state of NSW. This period of time represents the useable life of a solar facility. If the facility ceases operation at this point, all infrastructure would be removed from the site to be re-cultivated for agricultural purposes.



Figure 1 – aerial view of the subject site (red outline) and the development area (yellow outline)



Figure 2 – Aerial view of the proposed development area



Figure 3 – Proposed Development Layout

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Figure 4 – Proposed Development Layout

Subject site

The subject site has a total area of 190 hectares. The site is located approximately 4.5 km south west of Finley town centre. The site has vehicle access to Broughans Road. The site is located within a rural context and has historically been utilised for agricultural purposes, primarily irrigated cropping production and stock.

Figure 3 – aerial view of the subject site within context of neighbouring environment





Figure 3 – View east along Broughans Road from the proposed access. The subject site is located to the left

Figure xx – Existing channel at the south east corner of the site, with Broughans Road visible beyond.



Figure 3 – land use zoning as per the Berrigan LEP

Within the neighbouring environment, properties immediately surrounding the property generally consist of large rural holdings which are used for agricultural purposes with associated dwellings. Two dwellings are located immediately south of the subject site along Broughans Road. Two further dwellings are located approximately 800 metres north of the

proposed development area and are access from Broockmans Road and Canalla Road. Land to the east represents a transition from rural to urban uses, with a concentration of dwellings located at the corner of Dales Road and Broughans Road, approximately 1 km from the site. This also represents the southern extent of the Finley urban area, with land further north of this area comprising the Finley Airport, Finley Sportsground and golf course. Land to the west consists of rural land. A previously constructed solar facility occupies a large portion of the land adjacent to the subject site and generally extends to the Ulupna Channel, Broughans Road, Canalla Road and Broockmanns Road.

The Finley electrical substation is located at the corner of Broockmanns Road and Canalla Road approximately 3 km north west of the site.

Executive Summary

The proposal is consistent with relevant legislation and Local and State Government strategic planning, such as the Riverina Murray Regional Plan, Berrigan Community Strategic Plan, Berrigan Land Use Plan and Berrigan Shire Local Strategic Planning Statement. The site is suitable for the proposal given the general rural context and minimal development in the immediate surrounds. The flat profile of the land will enable the facility to have minimal impacts on nearby dwellings and urban development. The site is generally free of development constraints and is accessible to heavy vehicles during construction and decommissioning phases and for ongoing maintenance.

The site has been selected for the proposal by the applicant due to the excelling solar exposure and access to the electrical transmission network. The site also has a low level of environmental impact, having been cleared and disturbed. The likely impacts of the development have been considered in this report and supporting documents, and have been found to be acceptable subject to appropriate mitigation measures.

The proposal will enhance the supply of renewable energy and given the site will be decommissioned once complete, it will enable future agricultural use of the site. The proposal will contribute to the economy of Finley through employment opportunities and business opportunities.

Assessment

An assessment of the proposal is set out as per Section 4.15 under the *Environmental Planning* and Assessment Act 1979.

THE PROVISIONS OF ANY ENVIRONMENTAL PLANNING INSTRUMENT

• Berrigan Local Environmental Plan 2013 (LEP)

The subject site is zoned RU1 Primary Production under the Berrigan LEP. The objectives of the zoned are as follows:

- To encourage sustainable primary industry production by maintaining and enhancing the natural resources base.
- To encourage diversity in primary industry enterprises and systems appropriate for the area.
- To minimise the fragmentation and alienation of resource lands.
- To minimise conflict between land uses within this zone and land uses within adjoining zones.
- To permit development that enhances the agricultural and horticultural production potential of land in the locality.
- To permit low-key tourist and visitor accommodation that is compatible with the scenic amenity, and promotes the character, of the area.
- To enable function centres to be developed in conjunction with agricultural uses (function centre as per the dictionary means a building or place used for the holding of events, functions, conferences and the like).

The proposal has been identified as **electricity generating works** which means a building or place used for the purpose of making or generating electricity or electricity storage. Under the Berrigan LEP, electricity generating works are a prohibited land use.

As per discussions below, under *State Environmental Planning Policy (Infrastructure) 2007*, (SEPP Infrastructure) development for the purpose of **electricity generating works** including solar energy systems may be carried out by any person with consent on rural land (including land zoned RU1 Primary Production under the Berrigan LEP). As per Part 1 Clause 8 of the SEPP Infrastructure, if there is an inconsistency between this Policy and any other environmental planning instrument, whether made before or after the commencement of this Policy, this Policy prevails to the extent of the inconsistency.

Clause 5.10 Heritage Conservation

The site is not listed as a heritage item and it is not within a conservation zone as per the Berrigan LEP.

<u>Clause 6.1 Earthworks</u> The objectives of the clause are:

- a) To ensure that earthworks for which development consent is required will not have a detrimental impact on environmental functions and processes, neighbouring uses, cultural or heritage items or features of the surrounding land
- b) To allow earthworks of a minor nature without separate development consent

The site works proposed are assessed as being adequately address in this DA and are not significant enough to require a separate development consent. Matters of potential impact from site works and earthworks during construction and decommissioning are discussed below such as noise and dust are for a temporary period of six months and mitigation strategies will be implemented to ensure this will have a minimum impact on the residential amenity in the neighbouring environment.

Clause 6.2 Flood planning

The site is not mapped within a flood prone land area under the Berrigan LEP.

Clause 6.3 Terrestrial Biodiversity

There is a small strip of Terrestrial Biodiversity overlay in the middle of the allotment. The location of the proposal does not have this overlay over it.

State Environmental Planning Policy (SEPP)

The relevant SEPP that must be considered in the assessment of the proposal is detailed below.

• SEPP (State and Regional Development) 2011

As per Part 5 Schedule 7 of the SEPP, the proposed development is identified as regionally significant development as it a private infrastructure proposal with a capital investment value greater than \$5 million for an electricity generating works. Therefore, the Joint Regional Planning Panel was notified of the proposal via the Planning Portal. Reporting has been provided for the planning panel as per their required templates.

• State Environmental Planning Policy (Infrastructure) 2007

The aim of the *State Environmental Planning Policy (Infrastructure) 2007* is to facilitate the effective delivery of infrastructure across the State by –

- a) Improving regulatory certainty and efficiency through a consistent planning regime for infrastructure and the provision of services, and
- b) Providing greater flexibility in the location of infrastructure and service facilities, and
- c) Allowing for the efficient development, redevelopment or disposal of surplus government owned land, and
- d) Identifying the environmental assessment category into which different type of infrastructure and services development fall
- e) Identifying matters to be considered in the assessment of development adjacent to particular types of infrastructure development, and

- f) Providing for consultation with relevant public authorities about certain development during the assessment process or prior to development commencing, and
- g) Providing opportunities for infrastructure to demonstrate good design outcomes.

As per Division 4, the proposal is identified as an electricity generating works which means a building or place used for the purpose of making or generating electricity.

As per Part 3, Division 4, Clause 34 of the SEPP, development for the purpose of electricity generating works including solar energy systems may be carried out by any person with consent on rural land (RU1 Primary Production) which prevails over the Berrigan LEP.

Clause 45 of the SEPP refers to "Development likely to affect an electricity transmission or distribution network". This part applies to development that is carried out within proximity to or will affect an electricity transmission line. It is considered that this clause applies given the proposal to connect to the existing 22kV line which traverses the subject site. The proposal was referred to TransGrid via the Planning Portal. No response has been received on the proposal. TransGrid did provide preliminary advice via an email on 20 August 2020 including the TransGrid Easement Guidelines and TransGrid Fencing Guidelines.

As per Clause 104 of the SEPP, the proposal is not classed as a traffic-generating development under Schedule 3. Referral under this Clause to Transport for NSW is therefore not required.

• SEPP (Primary Production and Rural Development) 2019

The aim of this Policy is to facilitate the orderly economic use and development of lands for primary production and to reduce land use conflict and sterilisation of rural land. The subject site is not identified as State significant agriculture land as per Schedule 1. It is not identified as regional agriculture significant land. The general are is identified in the Riverina Murray Regional Plan, as significant in the agriculture industry output. The proposal will occupy a portion of an allotment and the balance will maintain it's existing use for agricultural purposes. The proposal will provide a diversity in land use in the area and provide public benefit given that it will be producing solar energy to be fed into the electricity grid.

The proposal will have structures over the land and therefore has the capacity to be utilised for agricultural purposes such as livestock production. The proposal has a limited lifetime and will be decommissioned at the conclusion of the development to enable future development of the site to meet the objectives of the RU1 Primary Production zone.

• State Environmental Planning Policy No 55—Remediation of Land

The subject site is not declared to contained contamination and therefore no remediation is required and this policy does not apply to the proposal.

• State Environmental Planning Policy (Koala Habitat Protection) 2019

The proposed development will not directly impact an area identified by the Koala Development Application Map as per the *State Environmental Planning Policy (Koala Habitat Protection 2019* and will not involve the removal of preferred Koala feed tree species, as identified in the SEPP and therefore no further assessment is required.

• Riverina Murray Regional Plan 2036

The overall strategic plan for the region to which the Berrigan Shire LGA is located in the Riverina Murray Regional Plan 2036. The regional plan highlights the role of renewable energy in the growth of the Riverina Murray region. The proposed development will align with the goals of the regional plan as it will provide an appropriately sized renewable energy project in a ready access to the electrical network.

The Riverina Murray Regional Plan 2036 also facilitates the orderly economic use and development of lands for primary production and to reduce land use conflict and sterilisation of rural land. The subject site is not identified as State significant agriculture and it is not identified as regional significant agriculture land. The general region is identified in the Riverina Murray Regional Plan as collectively significant in the agriculture industry output. The proposal will occupy a portion of an allotment, the balance if the allotment will continue its use for agricultural purposes. The proposal will result in a public benefit given that it will be producing energy to be fed into the electricity grid. The proposal will have structures over the land and therefore has the capacity to be utilised for agricultural purposes such as livestock production. The proposal has a limited lifetime and will be decommissioned at the conclusion of the development to enable future development of the site to meet the objectives of the RU1 Primary Production zone.

• Berrigan Shire Land Use Strategy 2018

The aim of the strategy is to guide future development and land use within the Berrigan Shire LGA. The town of Finley's potential for renewable power generation is highlighted on key regional transmissions lines.

• Berrigan Shire Local Strategic Planning Strategy 2020-2040 (LSPS)

The Berrigan Shire LSPS 2020-2040 sets out the 20 year vision for land use planning in line with the Riverina Murray Regional Plan. The LSPS identifies the development opportunities in Berrigan Shire LGA given the vast amounts of land with environmental assets such as solar and the LGA is within close proximity to market sources in Victoria and the city of Melbourne. The proposal supports the vision of the LSPS and supports an action of the LSPS to facilitate appropriate smaller-scale renewable energy projects.

The LSPS also identifies the area as a key agricultural industry area and as discussed above, the proposal will utilise a small portion of an allotment and will be decommissioned once development is complete to ensure the land can be utilised for agricultural purposes.

<u>Provisions of any proposed instrument that is or has been the subject of public consultation</u> <u>under the EP&A Act</u>

There are no proposed instruments that is or has been the subject of public consultation that are to be considered for this proposal.

Provisions of any development control plan

• Berrigan Development Control Plan 2014 (DCP)

The proposal has been assessed under the provisions of the Berrigan DCP under chapter 3 Industrial development given this section best matches the proposal within the DCP.

3.1 Appearance

Objectives of the Berrigan DCP:

• Buildings and sites to make a positive contribution to the streetscape, make a positive contribution to the town entrances and outdoor areas screened.

The proposed solar arrays will have a sufficient setback from Broughans Road to ensure that it does not impact on the road way. The proposal also has a sufficient setback to neighbouring dwellings to ensure it will not impact on their residential amenity. Furthermore it will have a minimum of a 5 metre wide landscaping strip around the proposal to ensure that it will be screened and will add to the amenity of the local environment. Other amenities will be located closer to Broughans Road however they will be of a temporary nature only during the construction phase. A landscaping plan has been submitted amended SEE to now reflect the proposed landscaping, buffer zones, plant schedules that are to be planted.

3.2 Landscaping

Objectives of the Berrigan DCP

- The objectives of the landscaping section of the Berrigan DCP is to improve the visual quality and amenity of industrial development through the provisions of effective, low maintenance landscaping.
- That a landscaping buffer is to be provided between industrial developments and adjoining or nearby non industrial land uses.

The proposal will include landscaping around the perimeter of the proposal for a minimum width of 5 metres. The landscaping area will be protected from vehicle movements, will be native plant species that are drought tolerant and include a range of species of various heights to create interest. The landscaping will reduce visual impact from the proposal by providing a vegetation screening that will improve visual amenity and contribute to the visual amenity in the neighbouring environment.

3.4 Parking and access

 Objectives of the zone is to ensure sufficient on-site parking for employees and visitors and that there is safe movement of vehicles within a site. The objectives are also to ensure high standard of construction of areas associated with vehicle movement and parking.

Primary access to the site will be from Broughans Road. This access will utilise an existing farm gate access which is used by the landowner to access the rural property. The new access point is to be upgraded to an all-weather access rural standard crossover, capable of accommodating all vehicles to the site. This will include installing a compacted surface from the edge of the existing road carriageway to the subject land and internal access track as well as provision of 375mm diameter pipe culvert in the table drain with a minimum length of 4.88 metres and trafficable end walls. A design for the proposed culverts has been submitted as requested and has addressed item 7 form the reasons for deferral. Internal all-weather access tracks are to be constructed capable of accommodating heavy vehicles will allow for two-way movements and ensuring all vehicles to enter and exit the site in a forward direction. There will be a dedicated car parking area onsite to accommodate employees and visitors to the site.

3.5 Outdoor areas

 Objectives of the control is to ensure the visual amenity of industrial areas and screen outdoor storage and work areas as seen from public land and non industrial land uses. Outdoor storage and work areas must be suitably surfaced to prevent dust rising from vehicle movements or wind, should this be a potential impact dust suppression measures are to be employed.

A landscaping strip around the proposal will effectively screen the outdoor storage and facilities to provide amenity to the surrounding neighbouring environment. Strategies such as dust suppression are detailed further in this report will be implemented during construction works onsite. Once operational, the site will have grass covering to ensure prevent dust impacts on the neighbouring environment.

3.6 Amenity

 Objectives of the control is to locate industrial activities in locations that minimise detrimental offsite impacts and to minimise amenity impacts on residential and future residential areas. Outdoor areas must be treated and maintained to minimise the impacts of dust. All stormwater is to be appropriately managed onsite. Land uses potentially to have a detrimental impact on adjoining properties are to provide information in respect to the likely impacts and proposed mitigation measures of these impacts. Land uses or development considered by Council to potentially have a detrimental impact on existing or future residential areas through noise and air emissions will be discouraged without the submission of a relevant Impact Statement by the applicant which will become a condition of consent.

The proposal is supported with an Statement of Environmental Effects and supporting documents and studies that consider the potential impacts from the proposal and various strategies to mitigate against these impacts. The construction and decommissioning phases will be temporary lasting for maximum of 6 months. The anticipated impacts from the proposal is discussed below and the mitigation strategies to reduce impacts. All stormwater will be appropriately managed onsite to ensure no impact on neighbouring allotments or on the roadway. This is detailed in the Stormwater Management Plan Prepared by SJE consulting Report Job Ref: 500090.

The proposal will be for a portion of an agriculture land that will continue to be utilised for agricultural purposes. The proposal will provide diversity in the primary industry enterprise that as per discussions in this report is appropriate for the area. The proposal will enhance the production in the region through the provision of energy. The site will be required to be decommissioned and rehabilitated once development is complete to ensure that the land can be utilised for land uses permissible and can meet the objectives of the RU1 Primary Production zone.

<u>Provisions any planning agreement that has been entered into under section 7.4, or any draft</u> <u>planning agreement that a developer has offered to enter into under section 7.4.</u>

There has been no planning agreement that has been entered into under section 7.4, or any draft planning agreement that a developer has offered to enter into under section 7.4.

<u>Provisions of the regulations (to the extent that they prescribe matters for the purpose of this</u> <u>paragraph)</u>

There are no provisions of the regulations that need considering.

<u>The likely impacts of that development, including environmental impacts on both the natural</u> <u>and built environments, and social and economic impacts in the locality</u>

• Biodiversity Conservation Act 2016 (BC Act)

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As per the Statement of Environment Effects for the Finley Solar Facility the subject site overall is cleared and has been disturbed and did not identify threatened species or threatened ecological communities within the development area. The assessment determines that the proposed works will have no significant impact and will not trigger the Biodiversity Offset Scheme. The proposed development is not expected to have a significant impact on a threatened species or ecological community.

The potential impacts from the development may have direct or indirect impacts on biodiversity within the site or adjacent areas during construction and operation, including increased weed encroachment, and other edge effects from development. Potential indirect impact on scattered native trees and habitat for native bird species within the site can be adequately mitigated through the design and operational stages. Vegetation located adjacent to the impact area will be protected and any threatened species observed during works will be appropriately managed to ensure no impact on the species.

• Environment Protection and Biodiversity Conservation Act 1999 (EP & A Act)

An assessment for biodiversity was completed, including considerations of Matters of National Significance. Given the cleared and disturbed nature of the site and no threatened species or threatened ecological communities identified within the development area, it is consequentially considered that harm on Matters of National Significance is not likely. The EP &A Act also includes cultural heritage and provides protection of these items into schedules such as Local Environmental Plans (LEPs) or Regional Environmental Plans (REPs). No Aboriginal sites or places are identified under the Berrigan LEP and no places are identified within close proximity to the development area. The Aboriginal Due Diligence Assessment for Finley 5MW Solar Farm has assessed that the site has low potential for Aboriginal Cultural Heritage given that no natural watercourses are present and the landscape has been significantly modified from its pre-European state. The site may have been used in a transitory nature by Aboriginal people passing through the area when utilising the permanent resources of the Murray River and smaller nearby ephemeral creek lines. Therefore, approval from the Commonwealth Minister for the Environment is not required.

• National Parks and Wildlife Act 1974 (NPW Act)

Part 6 of the NPW Act concerns Aboriginal objects and places and various sections describe the offences, defences and requirements to harm an Aboriginal object or place. As stated above, The Aboriginal Due Diligence Assessment for Finley 5MW Solar Farm has assessed that the site has low potential for Aboriginal Cultural Heritage given that no natural watercourses are present and the landscape has been significantly modified from its pre-European state. The site may have been used in a transitory nature by Aboriginal people passing through the area when

utilising the permanent resources of the Murray River and smaller nearby ephemeral creeklines. The proposed works can therefore proceed with caution and any items suspected of being Aboriginal in origin discovered during work must be managed appropriately including ceasing all works immediately and appropriate notification to authorities initiated.

• Potential impacts on Murray Irrigation Limited (MIL) Irrigation Channel

The proposal is adjacent to a Murray Irrigation Limited (MIL) Irrigation Channel. Given this is a man-made structure, the proposal does not require a controlled activity approval as per the *Water Management Act 2000* from NSW Natural Resources Access Regulator. As the water structure is owned by MIL, a referral was sent to MIL on 25 August 2020. There has been no response provided by MIL.

• Potential Impacts from the development

Potential Noise Impacts

The potential noise impacts from the site include heavy vehicle access to the site and earthworks for a short period of time during construction and decommissioning. The potential noise impacts have been anticipated based on the surrounding receptors, being nearby dwellings. The surrounds of the impact area are largely undeveloped consisting of large farming areas and low density housing development on farming or lifestyle blocks. Closest receptors are approximately between 700 to 1000 metres. During operation, the facility is expected to have minimal noise predominately sourced from maintenance works.

The applicant has submitted as requested by the Deferral item 1 an Acoustic report this identified possible impacts in relation to Nosie from the construction of the development and the operational of the solar arrays. It has recommenced hours of works and items that can be used during the construction to mitigate potential issue to surrounding developments.

The following strategies will be implemented to mitigate against potential noise impacts:

- limiting the construction works and vehicle movement to appropriate hours of operation and through a traffic management plan.
- Placement of signage at site entrance advising drivers to minimise noise both on and off site
- Utilise temporary fencing and other barriers to nullify construction noise between construction works and receptors where possible.
- Select and utilisation of quietest available machinery and minimise the total number of vehicles
- Where possible, avoid simultaneous use of machinery to avoid the accumulation of noise.

- Engage a community liaison officer to during the duration of works to mitigate and keep informed all effected residents of busier periods during works and provide a contact details for complaints and queries.
- Employ the use of broadband audible reversing alarms on all mobile plant ensure contractor are either retro fitting plant with these device s prior to commencement of works.

Potential Heavy Vehicle Traffic Impacts

The potential heavy vehicle traffic impacts from the development would be an increase traffic associated with the development accessing the site from the Newell Highway, along Broughans Road and then to the site mainly during construction and decommissioning that may impact on the road infrastructure and local traffic safety. This is through increased heavy vehicle traffic on the local road, wear on the road which may cause increased road damage and through clay being tracked from the site along the road. Broughans Road is a two-lane, two-way rural sealed road within a 20 metre wide road reserve. It is classified as a Residential Access Rural Sealed Road and is authorised for travel by vehicles up to and including B-Doubles. It is expected that on average during construction there will be sixteen (16) vehicles per day, a maximum of six days per week.

A supporting Traffic Impact Assessment has considered the suitability of the road and recommended improvement works as required. A road maintenance agreement will be required to be entered into with Council. There will be upgrades required to Broughans Road to adequately cater for increased heavy vehicles accessing the development site. The access will accommodate heavy vehicles to ensure they enter and exit the site in a forward direction and an access gate set back from the road to ensure access to the site without impacting the location road network.

The proponent proposes to utilise bus transport for workers to the property wherever possible to minimise traffic movements to and from the site. Appropriate treatments will be provided onsite during construction to prevent tracking or movement or soils or mud during construction works.

Internal all weather access tracks that will adequately cater for heavy vehicles will provide heavy vehicle access onsite and all vehicles will park onsite. Internal tracks will cater for twoway movements.

Potential Vibration Impacts

There are potential for impacts related to vibration during construction works on nearby dwellings. The construction activities will involve driving and screwing the posts into place to fix the panels in place. These works will be undertaken at reasonable distances from nearby residences and will be carried out in accordance with appropriate construction noise management protocols to minimise noise emissions.

Potential Dust Impacts

The use of the subject land is for agricultural purposes and the current condition of the land, has degraded much of the groundcover vegetation and left the ground exposed. The construction process has potential for dust generated by earthworks, excavation of footings, ancillary structure including the substation, establishment of internal roads and heavy vehicles utilising internal roads during the construction and decommissioning phases. The applicant proposes to utilise construction and dust suppression techniques during works on the property including:

- Minimise vehicle movements to defined paths and laydown areas
- Supress dust emissions using watering
- Pause works during dry and windy weather
- Minimise the driving of footings of the arrays through an appropriately designed layout
- Ensure stockpiles of excavation material is bunted and protected from wind and vehicle movements.

During operation:

- Revegetation and regeneration of site with appropriate ground cover species
- Ensure all plant, storage areas and equipment is contained within a designated graded area
- Grade and add gravel base to access ways and circulating roads, where appropriate.
- This will include pile driving of posts into the ground, grading and compacting of internal roads and use of water carts.

Potential Waste Impacts

Construction works will produce general packaging and construction waste, including plastics, recyclable cardboard, off-cut metals and steel, excess cable and the like. A dedicated waste collection point is to be established in the south-east corner of the site, and will be provided with all necessary receptacles for collection and disposal off-site. A detailed Waste Management Plan will be prepared and endorsed prior to works commencing on site.

Potential Visual and Glare Impacts

Glint and glare from PV panels can have potential safety or amenity impacts to surrounding sensitive receivers, including potential to impair observers through inducing an after image. An

assessment of the potential impact of the proposal has been undertaken in accordance with the US Federal Aviation Administration (FAA) glare guidelines.

Generally, solar panels will not create significant glare with other commonly existing surfaces. PV panels are designed to collect sunlight to convert to energy and therefore absorb the majority of light received. The panels are designed using anti-reflective coatings during manufacture to reduce reflection and will typically absorb 80-90% of the light received. PV are generally less reflective than other naturally occurring elements such as soils and crops. A tracking system will allow the proposal to follow the sun through the day and can have the angle of incidence reduced. It is also possible to 'back track' panels at certain periods of the day to reduce potential impacts.

The arrays are to be setback approximately 200 metres from the southern boundary (Broughans Road), 370 metres from the northern boundary, 1.7 kilometres to the western boundary (Canalla Road) and 2 km from the Finley Aerodrome. The panels are to be established along the eastern boundary. There is one existing dwelling within 500 metre to the east of the proposal and one to the south approximately 600 metres from the proposal. There are two existing dwellings to the west within approximately 600 metres from the proposal. There are a number of existing dwellings along Dales Road to the east of the proposal on Large Lot Residential zoned land under the Berrigan LEP.

As the proposal is in close proximity to the Finley Aerodrome, Berrigan Shire Council referred the proposal to CASA. A submission was received by Civil Aviation Safety Authority (CASA). They had no objections to the proposal. CASA acknowledges that modern solar panels are designed to absorb light and not to reflect light. The US Federal Aviation Administration (FAA) is relatively advanced in terms of solar farm glare evaluation and acknowledges a glare assessment for the proposal for potential glare along the final approach paths to the airport to ensure pilot vision is not impacted during the critical last phases of a flight, in accordance to these guidelines. The proposal effectively comply with FAA requirements. An assessment on the proposal has been submitted by the applicant that is in accordance with the FAA guidelines. The proposal will ensure mitigation strategies recognised in the Statement of Environmental Effects are implemented including notifying the Finley Aerodrome management and commercial operators of the proposal and forming landscaping in areas identified in the assessment report as soon as practical. Berrigan Shire Council also referred the proposal to the local commercial business that utilise the Finley Aerodrome. No response was received.

The assessment determines that the glare generated by the proposal is acceptable and can be adequately mitigated through landscaping screening around the perimeter of the proposal. The impact of the proposal on the adjacent flight paths is considered acceptable with mitigation strategy of landscaping screening to reduce the potential glare impacts. This landscaping should be established on site as soon as possible.

• Workforce and Accommodation

The construction works are expected to generate a workforce of up to 100 persons over the 9 month works period (with an average of approximately 30 persons at any one time as works will be conducted over a number of phases). This has the potential to place pressure on local housing market, accommodation providers and other businesses and industries in the local area. The applicant intends to mitigate potential pressures by utilising local workforce for the majority of the construction work which will reduce the demand of workers seeking temporary accommodation. There are a number of accommodation options available in Finley and in neighbouring townships such as Berrigan and Tocumwal. The proposal overall is assessed as generally having a positive impact on the local economy and will not lead to an unreasonable impact on the local housing and accommodation providers. The applicant has a number of mitigation strategies including:

- Preparation of a detailed Construction Schedule for discussion with local community, service providers and accommodation providers.
- Engage the majority of construction workforce from the local area, including both specialised contractors and other workers.
- Through tender and procurement processes, the applicant will give higher weighting to these individuals and companies that employ staff from the local area.
- Undertake initial and ongoing engagement with local housing and accommodation providers to determine availability of accommodation ahead of time and ensure that peak periods of those providers are not detrimentally affected.

• Stormwater

To adequately collect runoff from the site, the development will include new swale drainage along the internal access roads and a detention basin capable of accommodating peak flows and discharging to pre-development rates. A Stormwater Management Plan has been prepared and sets out the design requirements for stormwater catchment. The swales will have a capacity for 0.037 m³/sec of runoff and will discharge to the basin with a surface area of approximately 500metres². The basin is intended to comprise a shallow basin with a small bank, enabling a more natural basin design. Proposed outfall from the basin will be provided with rock beaching to allow runoff at pre-developed levels to be made without increasing erosion risk. Internal swales and the basin will comprise appropriate surface treatments, including grass and other landscaping as required to prevent erosion and assist with treatment.

• Security

The proposal will include new post and wire fencing along the western side of the proposed facility to enclose the access track up to the substation. A perimeter security fence will be constructed to the area containing the proposed panel arrays. A site office will be installed for administrative functions and management of access and egress from the property during construction.

• Social and economic

The social and economic impacts were anticipated based on the existing value of the land, and the anticipated social and economic effects which the facility will have. These impacts may result from the construction, operation and decommissioning of the facility.

The anticipated potential impacts are as follows:

- Loss of productive agricultural land
- Alteration of rural landscape character and visual amenity, noise levels and air quality
- Increase in traffic on roads from construction and delivery vehicles
- Increased employment opportunities and ongoing benefits to local businesses and suppliers.
- The community also flagged that there are potential impacts from presentation of workers during the construction phase when visiting local businesses.

Given the scale of the facility and the minimal grounds disturbance, the loss of agricultural value will be minimal and temporary. The nature of the array will leave the majority of the impact area undisturbed. The proposed facility will generate employment opportunities and local business opportunities. Land around the arrays can be utilised for livestock grazing. The decommissioning of the facility will restore the land to enable agricultural use. Resources and labour will be sourced locally from within the Berrigan Local Government Area as much as possible. All contractors engaged in the process will be required to maintain high levels of staff management.

The suitability of the site for the development

The site is suitable for the proposal given the general rural context and minimal development in the immediate surrounds. The flat profile of the land will enable the facility to have minimal impacts on nearby dwellings and urban development. The site is generally free of development constraints and is accessible to heavy vehicles during construction and decommissioning phases and for ongoing maintenance.

The site has been selected for the proposal by the applicant due to the excelling solar exposure and access to the electrical transmission network. The site also has a low level of environmental impact, having been cleared and disturbed. The likely impacts of the development have been considered in this report and supporting documents, and have been found to be acceptable subject to appropriate mitigation measures. The site will be decommissioned once complete which will enable future agricultural use of the site.

Any submissions made in accordance with this Act or the regulations

• Public Consultation

Council has engaged in public consultation for the proposal as per the Community Engagement Framework & Community Participation Plan (adopted 20 November 2019) as pursuant to Section 7 of the *Local Government Act 1993*. The proposal was advertised in the local newspaper Southern Riverina News on 19 August 2020. The proposal and all the attached plans were also placed on the Berrigan Shire Council website from 19 August – 9 September 2020 and were available at Council's offices.

The proposal was referred internally at the Berrigan Shire Council to ensure that staff with particular interest in the proposal provided input into the proposal and ensure that the conditions of consent addressed the Council requirements.

Neighbour Notification

Council also sent a letter to the neighbouring allotments on 18 August 2020, for land owners that would be directly adjacent to the proposal. The closing date for submissions was 8 September 2020.

No.	Summary of Submission	Comment on Submission		
1	The submitter is pro-development in Berrigan	Landscaping will be provided around		
	Shire in particular for renewable energy. The	the permitter of the proposal to		
	submitter is concerned about the visual	effectively mitigate the potential visual		
	impacts on their property, that there is no	impacts from the proposal and to add		
	visual impact assessment to analysis	to the amenity of the neighbouring		
	potential impacts and that no landscaping is	environment. A stormwater plan is		
	planned for the site to mitigate against	provided with the proposal to ensure		
	potential visual impacts. Given the proximity	that stormwater will be contained		
	of the development to other properties the	onsite. In regards to noise there are a number of mitigation strategies		
	submitter is concerned that there is no	included in the Statement of		
	stormwater management plan and no noise	Environmental Effects that will		
	assessment as they would expect to hear	affectively mitigate noise impacts and		
		the duration for construction works is		
	phase and would like to know what	for a maximum duration of 9 months		
	some level of noise during the construction	the duration for construction wo		

• Submissions on the proposal

Berrigan Shire Council Development Assessment Report pursuant to section 4.15 of the Environmental Planning and Assessment Act 1979

	mitigation strategies that are planning for this potential impact.	without prior approval from Council.
2	A submission was received by Civil Aviation Safety Authority (CASA). They had no objections to the proposal. CASA acknowledges that modern solar panels are designed to absorb light and not to reflect light. The US Federal Aviation Administration (FAA) is relatively advanced in terms of solar farm glare evaluation and acknowledges a glare assessment for the proposal for potential glare along the final approach paths to the airport to ensure pilot vision is not impacted during the critical last phases of a flight, in accordance to these guidelines. The proposal effectively comply with FAA requirements.	An assessment on the proposal has been submitted in accordance with the FAA guidelines. The proposal will ensure mitigation strategies recognised in the Statement of Environmental Effects are implemented including notifying the Finley Aerodrome management and commercial operators of the proposal and forming landscaping in areas identified in the assessment report as soon as practical.

Further community consultation was provided by the applicant which included the distribution of a project information sheet to all landowners within a 3 kilometre radius of the development area. The applicant also met with several of the closest landowners during 2019 to introduce the project and discuss any concerns or feedback. Due to impact of COVD-19, further direct meetings were not undertaken, however interested parties were encouraged to contact the project team by phone or email. The applicant is committed to carrying out construction and operation of the facility in a co-operative manner with the surrounding community and welcomes further contact and engagement with the community.

The applicant will ensure that information on the project will remain on the dedicated project's website. The website includes an overview of the project, key timeframes and will allow interested stakeholders the opportunity to review information and contact the project team. The proponent will continue to liaise and work with surrounding landowners during the construction phase to ensure that no further issues arise. Relevant information and detail will continue to be posted on the project website as it is made available.

• <u>The public interest</u>

As discussed above, the social and economic impacts of the development on the neighbouring environment and generally given the scale of the facility and that the facility will generate employment opportunities and local business opportunities the proposal was assessed as having a minor impact. In regards to agriculture, the balance of the land will continue to be utilised for agricultural purposes, the proposal is a small portion of the land and the land around the arrays can be utilised for livestock grazing and the site will be decommissioning once development is complete to restore the land to enable agricultural use. Resources and labour will be sourced locally from within the Berrigan Local Government Area as much as possible.

Overall, the development will assist towards goals to producing renewable energy and reducing emissions nationwide relating to climate change. It will also assist towards supplying land within the LGA with electricity, further contributing to its capacity and electrical infrastructure.

The proposal is consistent with the regulatory and business development frameworks including state government legislation and strategic documents such as the Riverina Murray Regional Plan, Berrigan Community Strategic Plan and Berrigan Shire Local Strategic Planning Statement.

Conclusion / Legislation

In assessing this development application, the relevant parts of Section 4.15 of the *Environmental Planning and Assessment Act 1979* have been taken into account. As demonstrated by the detailed assessment, the proposal satisfies the intent of the provisions of the applicable EPIs and will result in a positive development outcome in terms of social, environmental and economic impacts.

Recommendation

That development application 40/21/DA/DM be approved subject to the following conditions:

1. Approved Plans

The development shall be implemented substantially in accordance with the details set out on the Approved Plans 'Statement of Environmental Effects' (SEE) by Habitat Planning June 2020 Revision D April 2021, Habitat Planning REV S1/DA1- S9/DA1,'Traffic Impact Assessment' by Spotto Consulting April 2020, 'Aboriginal Due Diligence Assessment' by NGH June 2020, and Stormwater Management Plan by SJE Consulting July 2020, SJE Consulting Drawing NO: 500090-CO1 Harwood Acoustics Report Reference : 2022011E-R, FSLA Finley Solar Farm DWG NO: 20032 LO1,LO2 Revision C and other appendices listed in the SEE, on the application form, and on any supporting information received with the application except as amended by the conditions specified hereunder.

Reason: To ensure works are carried out in accordance with approved plans.

2. Disturbed Area

The total disturbed area of the solar array is not to exceed the area marked on Approved Plans (approximately 17 hectares).

Reason: This is to ensure the orderly development with the aim of minimising the environmental impacts.

3. Connection to the Network

Prior to the commencement of works, satisfactory arrangements are to be made with Essential Energy with respect to the proposed solar farm and its connection to the network. The applicant is to enter into the required Connection Agreements and any other requirement with Essential Energy for the development, which may include the payment of fees, design and environmental assessment for works outside the lease are, and contributions or creation of easements for the electricity supply.

Reason: To ensure works do not commence until appropriate arrangements are in place with the relevant electricity supply authority.

4. Construction Certificate

No work is to commence until the person granted development consent has had the detailed plans and specifications endorsed by the Council or other accredited certifier and has received a "Construction Certificate" [Section 81A EP&A Act 1979].

Reason: to ensure compliance with legislative requirements.

5. Appointment of PCA and Notice of Commencement

No work is to commence until the person granted development consent has:

- a) Obtained a Construction Certificate for each structure
- b) Appointed a PRINCIPAL CERTIFYING AUTHORITY
- c) Notified the Council of the appointment
- d) Appointed a principal contractor for the building work who must be the holder of a contractor licence if any residential building work is involved.
- e) Given the Council at least 2 days' notice of the intention to commence erection of the building. (Section 81A EP&A Act 1979)

Reason: to ensure compliance with legislative requirements.

5. Compliance with Building Code of Australia

All building work must be carried out in accordance with the provisions of the Building Code of Australia.

Reason: to ensure compliance with legislative requirements.

6. Hours of Operation – Civil Works

The hours of operation for civil works, earthworks, construction, operation and decommissioning on-site shall be limited to the between 7:00am and 6:00pm Monday to Friday inclusive, 8:00am and 1:00pm Saturdays and no work shall be carried out on Sundays and Public Holidays without the prior consent of the Council. Minor maintenance work is permitted outside of these hours when work is carried out with hand tools.

Reason: To ensure hours of operation for the development does not impact on the residential amenity of neighbouring environment.

9. Duration of Civil Works

Construction and decommissioning works are permitted for a maximum period of 9 months from the date of commencement of construction works until commissioning or from the date of commencement of decommissioning works until site is vacant from the development. Any further works outside this period will require prior approval from Council.

Reason: To Limit the impact of construction and decommissioning works on the locality.

10. Traffic Management Plan

Prior to the issue of the construction certificate and any road upgrades required under this consent, the Applicant must prepare a Traffic Management Plan for the development in consultation with Council. This plan must include, but not limited to:

- a) Details on number of vehicles accessing the site for construction and decommissioning phases;
- b) Details of the entire transport route to be utilised for development-related traffic;
- c) Dilapidation surveys for the construction and decommissioning phases. Surveys must be conducted prior to works commencing, during works and following completion of works. A survey must report on the condition of local roads on the transport route/s to identify the required upgrades to ensure the road is maintained as per predevelopment standard and adequately caters for heavy vehicle turning movement accessing the site and as per Council Engineering Guidelines (newest version);
- d) A protocol for the repair of any road upgrades as identified as identified in the approved dilapidation surveys;

- e) Details of the measures that would be implemented to minimise traffic safety issues and disruption to local users of the transport route/s during construction and decommissioning works including, but not limited to:
 - i. Temporary traffic controls, including detours or signage,
 - ii. Notifying the local community about project-related traffic impacts,
 - iii. Procedures for receiving and addressing complaints from the community about development related traffic,
 - iv. Minimising potential for conflict with school buses or other motorists as far as practicable,
 - v. scheduling of haulage vehicle movements to minimise convoy length or platoons,
 - vi. responding to local climate conditions that may affect road safety such as fog, dust, wet weather,
 - vii. responding to any emergency repair or maintenance requirements and
 - viii. a traffic management system for managing over-dimensional vehicles;
- f) A heavy vehicle driver's code of conduct that addresses:
 - i. travelling speeds,
 - ii. driver fatigue,
 - iii. procedures to ensure that drivers adhere to the designated transport routes and
 - iv. procedures to ensure that drivers implement safe driving practices.

A copy of the Traffic Management Plan must be submitted to Council for approval once a contractor has been awarded the contract this will need then be reviewed prior the to the issue of the construction certificate.

Reason: to ensure effective transport infrastructure is established for the development and that the transport requirements for the development does not impact on the local traffic requirements for the area.

11. Broughans Road and Site Access

Prior to the issue of the construction certificate for the Construction Phase:

- a) Dilapidation surveys for the prior to construction stage must be submitted to Council for approval;
- b) Road upgrades must be made to Broughans Road as identified dilapidation surveys;
- c) A culvert must be constructed in the Broughans Road Reserve to ensure water drainage along the road reserve.
- d) A sealed access driveway must be constructed from the property boundary to Broughans Road to allow turning movement of heavy vehicles to the satisfaction of Council engineering.

During and upon completion of works during the Construction and Decommissioning phases,

- a) Dilapidation surveys must be submitted to Council for approval;
- b) Road upgrades must be made to Broughans Road as identified in dilapidation surveys.

All road works must be to the satisfaction of Council and in accordance with the *Austroads Guide to Road Design* (as amended by Transport for NSW supplements). A record by the applicant of any road upgrades made to Broughans Road as per the dilapidation surveys;

Reason: This is to ensure effective transport infrastructure is established for the development and that the transport requirements for the site does not impact on the local traffic requirements for the area.

12. Works in Road Reserve

No work is to be carried out beyond the property boundary on any road reserve, naturestrip, footpath, concrete kerb, paved area, and building or supply service without the prior written consent of the Council, in order to protect community assets and eliminate potential hazards to the community in the "public place".

An "Application for Works, Structures and Activities on a Council Road" must be submitted to Council, along with relevant plans and the determined fee. Consent must be obtained, before commencement of any work.

Reason: To ensure compliance with legislative requirements.

13. Vehicle Restrictions

The following vehicle restrictions apply to the development:

- a) All vehicles traffic associated with the development must travel to and from the project site via the Newell Highway, Broughans Road and the approved site entry point.
- a) Length of any vehicles used for the development does not exceed 19 metres unless Council agrees otherwise.
- b) Heavy Vehicle movements on local roads identified are limited to Monday to Friday 7:00 am to 6:00 pm, Saturday 8am to 1pm and no movements on Sundays or public holidays will be permitted. No heavy vehicles will be permitted to travel during school drop off and pick up times between 7:30-9:00 am and 3:00-4:30pm on Gazetted School Days.
- c) Noise prevention strategies for heavy vehicles are to be implemented where appropriate
- d) All vehicles must enter and exit the site in a forward direction.

- e) All vehicles must load and unload within the approved lease area as shown on the approved plans
- f) Vehicles leaving the site must be in clean condition and do not result in dirt being tracked onto the public road network.
- g) Dust prevention strategies are to be implemented for vehicle movement's onsite.
- h) No vehicle associated with the operation are to park on the adjoining public roads.

The Applicant must keep accurate records to identify compliance with above.

Reason: to ensure effective transport infrastructure is established for the development and that the transport requirements for the site do not impact on the local traffic requirements for the area.

14. Onsite Vehicle Access

An onsite vehicle access must include the following:

- a) An all-weather access road to cater for heavy vehicle movement and to link the development to Broughans Road to the satisfaction of Council's engineering staff and incorporate stormwater drainage measures.
- b) Must ensure that all heavy vehicles can enter and exit the site in a forward direction and can safety turn around onsite.
- c) Any perimeter gate for the access driveway must be a minimum of 8 metres wide and setback a minimum of 20 metres from Broughans Road.

Reason: To ensure safe vehicle movements for the development onsite.

15. Onsite vehicle parking

A designated area must be provided onsite linking to the access driveway for all vehicles to park on-site. All access to vehicle parking areas must be an all weather surface.

Reason: To ensure safe vehicle movements for the development onsite and to ensure the development does not impact on the local road network.

16. Erosion and Sedimentation Control Plan

An Erosion and Sedimentation Control Plan (ESCP) must be submitted to Council and approved by Council prior to the issue of the construction certificate. Strategies identified in the plan must be progressively implemented during works. An ESCP must include, but is not limited to:

- minimise any soil erosion associated with the construction, upgrading or decommissioning of the development in accordance with the relevant requirements in the *Managing Urban Stormwater: Soils and Construction* (Landcom, 2004 or latest version);
- ensure the solar panels and associated infrastructure are designed, constructed and maintained to avoid causing any tunnel erosion on site;
- implement appropriate flood management practices to ensure post-development flows from the site are limited to pre-development flows for all storms up to and including the 100-year Average Recurrence Interval event.

Reason: To ensure erosion and sedimentation does not affect neighbouring environment and or the local road network.

17. Water Pollution

The applicant must ensure that the development must not cause any water pollution, as defined under Section 120 of the *Protection of the Environment Operations Act 1997*.

Reason: To ensure compliance with legislative requirements.

<u> 18. Top Soil</u>

Top soil removed for site works must to be distributed back onto the land where appropriate to encourage vegetation growth post construction and post decommissioning. Any stockpiling of top soil is to be stored to ensure it can be utilised for future uses including decommissioning of the site. Top soil collected is to be cleared of any noxious or highly invasive weed species.

Reason: to ensure the ongoing use of the land to meet the objectives of the RU1 Primary Production zone as per the *Berrigan Local Environmental Plan 2013*.

19. Waste Management Plan

A Waste Management Plan must be prepared in consultation with Council and be approved by Council prior to issue of the construction certificate. The plan must include, but is not limited to:

- a) Waste minimisation and recycling strategies to minimise waste going to landfill;
- b) A list all anticipated waste during construction and decommissioning the development and a classification of all waste generated on site in accordance with the EPA's *Waste Classification Guidelines 2014* (or its latest version);
- c) Storage and handling of waste on site in accordance with its classification (including a site map of waste in accordance with its classification);

- d) A list of where waste will be disposed of at a suitable reciprocal in accordance with its classification;
- e) An appropriate location of waste stockpile onsite during construction and decommissioning to minimises impact on the residential amenity of the neighbouring neighbourhood.

Reason: To ensure waste from the development is minimisation and affectively managed to minimise the impacts on the residential amenity in the surrounding environment.

20. Stormwater

All stormwater water from the development must be managed onsite. A Stormwater Management Plan must be prepared in consultation with Council and be approved by Council prior to issue of the construction certificate.

Reason: To ensure that stormwater from the development does not impact on adjoining allotments or the road reserve.

21. Native Flora and Fauna

Vegetation is to be retained onsite as per Statement of Environmental Effects June 2020 and strategies must be implemented where required such as, but not limited to:

- Scattered trees located adjacent to the impact area and the electrical supply services traversing the site are to be protected by appropriate barriers, in accordance with AS4970 Protection of trees on development sites.
- If threatened species are observed during works, works should cease immediately, and an appropriately qualified ecologist be contacted.

Reason: To minimise impact from development on vegetation onsite and on the surrounding environment.

22. Heritage

The recommendations in the Aboriginal Due Diligence Report for the Finley Solar Facility must be implemented where required including but not limited to:

- a) All works must be constrained to the areas of existing disturbance and any activity proposed outside of the current assessment area should also be subject to an Aboriginal heritage assessment.
- b) If any item suspected of being Aboriginal in origin are discovered during the work, all work in the immediate vicinity must stop and the appropriate authority notified (such as

Berrigan Shire Council and the Department of Planning, Industry and Environment) and work must not recommence in the area until this is authorised by the relevant authority.

Reason: To ensure the protection of significant heritage objects and is as per the *NSW National Parks and Wildlife Act 1974.*

23. Dust Suppression

Dust suppression recommendations and strategies as per the Statement of Environmental Effects June 2020 Revised December 2020 are to be implemented where required to minimise dust off site. This is including, but not limited to:

During construction:

- a) Minimise vehicle movements to defined paths and laydown areas
- b) Supress dust emissions using watering
- c) Pause works during dry and windy weather
- d) Minimise the driving of footings of the arrays through an appropriately designed layout
- e) Ensure stockpiles of excavation material is bunded and protected from wind and vehicle movements.
- f) Use of water carts where required.

During operation:

- g) Revegetation and regeneration of site with appropriate ground cover species
- h) Ensure all plant, storage areas and equipment is contained within a designated graded area
- i) Grade and add gravel base to accessways and circulating roads, where appropriate.

Reason: To ensure there are minimum dust impacts on the surrounding environment.

24. Noise Suppression

Noise suppression recommendations and strategies as per the Statement of Environmental Effects June 2020 Revised December 2020, as well as the additional Environmental Noise Impact assessment supplied by Harwood Acoustics Reference Number 2011011E-R are to be implemented where required to minimise noise off site. This is including, but not limited to:

- a) limiting the construction works and vehicle movement to appropriate hours of operation and through a traffic management plan.
- b) Placement of signage at site entrance advising drivers to minimise noise both on and off site
- c) Utilise temporary fencing and other barriers to nullify construction noise between construction works and receptors where possible.
- d) Select and utilisation of quietest available machinery and minimise the total number of vehicles

- e) Where possible, avoid simultaneous use of machinery to avoid the accumulation of noise.
- f) A community liaison officer to be appointed by the contractor prior to commencement of works, to engage with the surrounding residences to explain construction timeframes and potentially noisy periods that could be expected during the works.

Reason: To ensure there are minimum noise impacts on the surrounding environment.

25. Lighting

Any security lighting onsite must minimise the off-site lighting impacts of the development. This is to include, but not limited to, ensure that all external lighting associated with the development:

- a) Is installed as low intensity lighting (except where required for safety or emergency purposes)
- b) Does not shine above the horizontal line; and
- c) Complies with Australian Standard AS4282 (INT) 1997 Control of Obtrusive Effects of Outdoor Lighting, or its latest version.

Reason: To ensure that any lighting for the proposal has minimal effect on residential amenity in the surrounding environment.

26. Landscaping

The required landscape buffer zones surrounding the development and leased area is to be established prior to commencement of the operation and is to be maintained for the life of the project. The operator of the project is to:

(a) Regularly water the landscape buffer during the establishment phase (the first three years) and as required once the vegetation is established,

(b) Replace plantings that die, are damaged or are diseased or as may be directed by the Council during the life of the project and

(c) Remove weeds species from the landscape buffer zones.

Reason: To enhance the Visual amenity of the area.

27. Visual amenity

The applicant must implement strategies from the Statement of Environmental Effects where required, including but not limited to:

a) Use of anti-reflective coating.

- b) Materials, textures and colour selection of infrastructure onsite relating to the palette of the surrounding environment, where possible.
- c) Any situation where the tilting action of the solar array is disabled, panels should not be left horizontal, but be left tilted to the west, ideally at a tilt angle of at least 10° to horizontal.
- d) Not mount any advertising signs or logos on site, except where this is required for safety purposes.

For the Finley Aerodrome:

- e) Notify Finley Aerodrome management and operators, including but not limited to, any management committee, local commercial operators from the aerodrome, at the commencement of works to provide notification of the placement of solar panels.
- f) Implementing landscaping strategies to reduce glare for the Finley Aerodrome as soon as possible as identified in the supporting PV Glare Analysis.

Reason: To avoid the potential for adverse glare or reflection from the solar panels and enhance the visual amenity of the development area for the surrounding environment.

27. Emergency Response Plan

Prior to the commencement of operations, a site specific Emergency Response Plan (ERP) must be prepared in consultation with the relevant local emergency services agencies. This plan must identify, but is not limited to, procedures in the event of an emergency onsite or in the vicinity of the site and any fire safety measures. At least two copies of the plan must be kept on site in prominent positions such as adjacent to the site entry point and in general congregation areas at all times.

Reason: To ensure the safety of anyone accessing or working the site.

29. Site Safety Plan

A Site Safety Plan (SSP) covering all safety requirements of the development must be submitted to and approved by the Development Manager at the Berrigan Shire Council prior to the issue of the construction certificate. A SSP is to include, but not limited to, any current COVID-19 safe workplace plans, traffic movements, signage and storage.

Reason: To ensure the safety of anyone accessing or working the site.

30. Mitigation of Potential Impacts

To minimise the potential impacts of the development on the surrounding area, a Construction Environmental Management Plan (CEMP) or similar is required to be provided where required

and submitted to Council for approval prior to the issue of a construction certificate. This is to include, but not limited to:

- Aboriginal Heritage Management.
- Construction Traffic Management.
- Site Establishment.
- Bushfire Management (including the following where required)
 - Include an appropriate fire defendable space around the perimeter of the solar array area that permits unobstructed vehicle access;
 - o Manage the defendable space and solar array area as an Asset Protection Zone;
 - Complies with the relevant asset protection requirements in the RFS's *Planning for Bushfire Protection 2006* (or equivalent) and *Standards for Asset Protection Zones*;
 - Is suitable equipped to respond to any fires on site
 - Assist the RFS and emergency services as much as practicable if there is a fire in the vicinity of the site; and
 - Notify the relevant local emergency management committee following construction of the development, and prior to the commencement of operations.
- Waste Management.
- Erosion and Sediment Control.
- Noise Management.
- Dust Management.
- Site Decommissioning.
- Operation Hours.
- Emergency, safety and security. And
- Weed Management and Biosecurity.

Reason: To ensure the minimisation of potential impacts from the development on the surrounding environment.

31. Control of weeds

The following must be implemented where required to ensure the control of weeds:

- All vehicles, equipment, footwear and clothing should be clean and free of weed propagules prior to entering the subject site;
- Any weeds that are removed during the proposed works should be disposed of appropriately.

Reason: To ensure the control of weeds from the site to surrounding environment.

32. Chemical containment

- a) All chemicals must be kept in clearly marked bunded areas.
- b) Regularly inspect vehicles and mechanical plant for leakage of fuel or oil.
- c) No re-fuelling of vehicles, washing of vehicles or maintenance of vehicles and plant to be undertaken within 20 m of natural drainage lines.
- d) Any soil affected by any fuel or chemical spillages is to be removed from the site and deposited within a landfill licensed to receive that soil.

Reason: to protect the area from any soil contamination and to assist in the latter rehabilitation of the site.

33. Storage and Handing of Dangerous Goods

In regards to Storage and Handing of Dangerous Goods, the following must apply:

- a) Storing and handling all dangerous or hazardous materials on-site in accordance with AS1940-2004 the storage and handling of flammable and combustible liquids, or its latest version;
- b) Ensure that substation is suitable bunded; and
- c) Minimise any spills of hazardous materials or hydrocarbons, and clean up any spills as soon as possible after they occur and remove any affected soil in an approved waste facility.

Reason: to protect the area from any soil contamination and to assist in the latter rehabilitation of the site

34. Waste Management

No waste is permitted to be received or disposed of onsite. All waste must be removed from site as soon as practicable and must be sent to an appropriately licensed waste facility for disposal that can suitably accept the waste material. A Waste Management Plan must be prepared in consultation with Council and be approved by Council prior to issue of the construction certificate. The plan must include, but is not limited to:

- a) Waste minimisation and recycling strategies to minimise waste going to landfill;
- b) A list all anticipated waste during construction and decommissioning the development and a classification of all waste generated on site in accordance with the EPA's *Waste Classification Guidelines 2014* (or its latest version);
- c) Storage and handling of waste on site (including a site map of where any waste that is to be stored onsite) in accordance with its classification;
- d) A list of where waste will be disposed of at a suitable reciprocal in accordance with its classification;

e) An appropriate location of waste stockpile onsite during construction and decommissioning to minimises impact on the residential amenity of the neighbouring neighbourhood.

Reason: To ensure waste from the development is minimisation and affectively managed to minimise the impacts on the surrounding environment.

35. Demolition

Any demolition works shall be conducted and the site maintained in a safe condition during the process of the demolition in accordance with Australian Standard 2601-2001 the Demolition of Structures, Workcover guidelines and the Work Health and Safety Regulation 2011.

Reason: To ensure compliance with legislative requirements.

36. Asbestos Material

Work involving the removal of more than ten (10) square metres of asbestos containing material must be undertaken by a NSW licensed contractor as required by the NSW Work Health and Safety Regulations 2011.

Prior to commencement of any work, the Principal Certifying Authority must be provided with: Written notice is to include the following details:

- a) A copy of a signed contract with a person licensed to remove asbestos,
- b) The contract must specify the landfill site to which the asbestos containing material is to be delivered.

Reason: To ensure compliance with legislative requirements.

37. Community Consultation

Community consultation recommendations and strategies as per the Statement of Environmental Effects June 2020 are to be implemented where required. This is including, but not limited to:

- a) Project information for the project is to remain on the project website including an overview of the project, key timeframes and will allow interested stakeholders the opportunity to review information and contact the project team.
- b) Continued liaison with the community where required with surrounding landowners during the construction phase to ensure that no further issues arise.
- c) Relevant information and detail is to be posted on the project website as it is made available.
37. Temporary Office

Prior to the issue of the construction certificate, an application for approval pursuant to Section 68 of the *Local Government Act, 1993* to place a temporary office is to be lodged with Council.

Reason: To ensure compliance with legislative requirements.

39. Decommissioning and Rehabilitation

Within 18 months of the cessation of operations, the site must be rehabilitated to the satisfaction of Council. This rehabilitation must comply with the objectives in the following table:

Feature:	Objective:
Development site (as a	 Safe, stable and non-polluting
whole)	 Minimise the visual impact of any above ground ancillary
	infrastructure agreed to be retained for an alternative use
Solar farm infrastructure	• To be decommissioned and removed, unless the Council
	agrees otherwise
Land use	 Restore land capability to pre-existing agricultural use
Community	Ensure public safety

Reason: To ensure that the development does not impact the long term use of the site as per the objectives of the RU1 Primary Production zone under the *Berrigan Local Environmental Plan 2013*.

40. Broughans Road Condition

Upon commencing of works and issuance of the Construction Certificate Councils Operation Manager will visually inspect the existing condition of Broughnas Road. Upon practical competition of the solar and at decommissioning stage of the solar farm a further inspection will be undertaken at each of these stages by the Operations Manager to ensure the Broughan's road is in a condition to the satisfaction of the Council.

If Broughans road has occurred any damage directly resulted from traffic movements generated from the development the applicant may be requested to undertake rectification works as directed from the Operations Manager.

Reason: To ensure the condition of Broughans Road is maintained during the construction/decommission process

41. Incident or Non-Compliance Notification

Council must be notified in writing immediately after an incident or non-compliance within the conditions of consent detailing the incident or non-compliance and reasons for this (if known) and what actions have been done, or will be, undertaken to address this.

Reason: To ensure resolutions to any breach can be achieved with minimal disruption.

42. Access to information

Information for the development must be publically available on its website as relevant to the stage of the development and is up to date, including, but not limited to:

- a) The Statement of Environmental Effects.
- b) The final layout plans for the development.
- c) Current statutory approvals for the development.
- d) Any proposed staging plans for the development if the construction, operation or decommissioning of the development.
- e) How complaints about the development can be made.
- f) A complaints register.
- g) Any other matter in relation to public consultation on the development as required by Council.

Reason: To ensure compliance with legislative requirements.

43. Resources, Workforce and Accommodation

The recommendations and strategies as per the Statement of Environmental Effects June 2020 revised December 2020 are to be implemented where required. This is including, but not limited to:

- a) Preparation of a detailed Construction Schedule for discussion with local community, resource providers, service providers and accommodation providers.
- b) Locate resources for the project locally where possible.
- c) Engage the majority of construction workforce from the local area, including both specialised contractors and other workers.
- d) Through tender and procurement processes, the applicant will give higher weighting to these individuals and companies that employ staff from the local area.
- e) Undertake initial and ongoing engagement with local housing and accommodation providers to determine availability of accommodation ahead of time and ensure that peak periods of those providers are not detrimentally affected.

Reason: To ensure the community is engaged as part of the overall project.

45. Battery Storage

Battery storage is not under this consent. Should Battery storage be required in the future a separate Planning approval under the Environmental Planning and assessment Act 1979 id required to be obtained.

Reason: To ensure that there is no potential contamination on the site due to the development and all potential environmental impact are assessed

46. Amenities

Onsite amenities must be provided to adequately cater for all employees/visitors to the site during construction, operational and decommissioning phases including toilet facilities. Any Contractor awarded the contract to remove wastewater for offsite disposal, is required to apply to Council for a trade waste approval.

Reason: to ensure there is adequate amenity for all employees /visitors and to ensure that waste from the development is affectively managed.



proposal Finley Solar Project

scale 1:400 @ A3

revision date **DEC 2020**



proposal Finley Solar Project

	ale :250 (@ A	3			
5	0	5	10	15	20	25
SCAL	E IN METRES		1:250			



	SYSTEM SUMMARY									
	ELECTRICAL CONFIGURATION	1:								
	TOTAL DC CAPACITY: 8.512MW									
	TOTAL AC CAPACITY: 4.95MW									
	TOTAL EXPORT CAPACITY: 4.95MW									
	DC:AC RATIO: 1:1.72									
ARY	STRINGS: 430									
BOUNDAR	STRINGS PER INVERTER	R: 33								
_	PV MODULES:									
	MFR:	TRINA								
	MODEL:	TSM-DEG20C.20								
	NAMEPLATE:	600W								
	QUANTITY:	14190								
	INVERTERS:									
	MFR:	SUNGROW								
0.0	MODEL:	SG2475HV								
	NAMEPLATE:	2.475MW								
	QUANTITY:	2								
└ -5	MY POWER STATION:									
	MFR:	SUNGROW								
	MODEL:	SG4950HV-MV								
BOUNDARY	QUANTITY:	1								
BOU	DC/DC CONVERTERS:									
	MFR:	SUNGROW								
	MODEL:	SD1250HV								
	QUANTITY:	6 6								
	BESS (BATTERY CONTAINER 4									
	MFR:	SUNGROW								
	MODEL:	ST3584kWh(L)								
TRUCK	CAPACITY:	3584kWh								
BAY	QUANTITY:	3								
	TRACKER:									
	MFR:	ANTAI SOLAR								
	MODEL:	HELIOS SERIES D1								
LAYDOWN	CONFIGURATION:	2P								
& WASTE	RANGE OF MOTION:	+/- 60 ⁰								
AREA	PITCH:	13m								
	QUANTITY:	215								
RY	FENCE AREA:	17.65 HA								
BOUNDARY	LEASE AREA:	20.16 HA								





CONCEPT BASIN REFER TO STORMWATER MANAGEMENT PLAN FOR DETAILS





0

CB

LOT BOUNDARIES PROJECT LEASE AREA SECURITY FENCE RURAL FENCE PV ARRAYS INTERNAL TRACKS LAYDOWN & WASTE AREAS (CONSTRUCTION STAGE) 20,000L WATER TANK LOCATION CIRCUIT BREAKER

METERING UNIT MU RMU RING MAIN UNIT DENOTES POINT OF CONNECTION POC

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TYPICAL PERIMETER SECURITY FENCE ELEVATION

FACILITY ACCESS GATE ELEVATION





1.2



TYPICAL RURAL FENCE











FINLEY SOLAR FARM LANDSCAPE BUFFER PLANTING BROUGHANS ROAD, FINLEY, N.S.W.



STANDARD NOTES

- 1. SET OUT AND DIMENSIONS. WRITTEN DIMENSIONS SHALL TAKE PRECEDENCE OVER SCALE. CHECK ALL DRAWING SCALES IN CONJUNCTION WITH DRAWING SIZE. DRAWINGS MUST BE READ IN ASSOCIATION WITH OTHER CONSTRUCTION DRAWINGS.
- 2. SERVICES AND SITE ASSETS. THE CONTRACTOR SHALL VERIFY THE NATURE AND LOCATION OF THE 'AS BUILT' OF ALL EXISTING SERVICES AND RETAINED SITE ASSETS AFFECTED BY THEIR WORKS. SERVICES SHOWN ARE INDICATIVE ONLY.
- 3. REFERENCE. THE CONTRACTOR SHALL REFER TO ALL DRAWINGS PRIOR TO AND DURING THE WORKS.
- 4. **DISCREPANCIES**. NOTIFY SUPERINTENDENT OF ANY SUSPECTED OR KNOWN DISCREPANCIES OR ERRORS PRIOR TO ORDERING OF AFFECTED MATERIALS AND OR CONSTRUCTION OF AFFECTED WORKS.
- 5. RELEVANT STANDARDS. THE CONTRACTOR SHALL UNDERTAKE ALL PRICING AND WORKS IN ACCORDANCE WITH CURRENT INDUSTRY BEST PRACTICE AND ALL RELEVANT AUSTRALIAN STANDARDS.

EXISTING TREES

EXISTING TREES TO BE PROTECTED AND RETAINED DURING CONSTRUCTION. REFER AS4970 PROTECTION OF TREES ON DEVELOPMENT SITES. THE CONTRACTOR SHALL USE THE FORMULA BASED ON HEIGHT AND DBH AND SUPPLY AND ERECT THE TREE PROTECTION ZONE FOR EACH TREE. NO EARTHWORKS, LEVEL CHANGES OR STOCKPILING IS TO OCCUR WITHIN THE TREE PROTECTION ZONE.

- 7. FALLS. ALL AREAS ARE TO BE GRADED EVENLY TO ENSURE POSITIVE DRAINAGE. PONDING IS UNACCEPTABLE.
- 8. BUFFER PLANTING AREA PREPARATION. APPLY APPROPRIATE HERBICIDE TO REMOVE WEEDS AND PASTURE GRASS. FOR ALL BUFFER PLANTING TYPES EXCEPT TYPE 2, CULTIVATE ON SITE TOPSOIL TO 200mm DEPTH WITH SOIL AMELIORATION ADDITIVES. SUPPLY AND INSTALL 100mm COMPACTED DEPTH OF APPROVED MULCH. BUFFER PLANTING TYPE 2 SHALL HAVE INDIVIDUAL HOLES FOR EACH SHRUB / TREE.

9. CLEARANCE TO ROADWAYS

ENSURE THAT ALL PLANTING HAS A CLEARANCE OF MINIMUM 3.0 METRES TO ALL ROAD TRACKS.

ISSUE	DATE	COMMENT				
А	17/12/2020	Preliminary. Client review				SCALE BAR 1:2000
В	22/01/2021	COUNCIL RE-SUBMISSION				
С	22/04/2021	DA RE-SUBMISSION		50	100	200

EXTENT OF WORKS

LANDSCAPE BUFFER PLANTING

BUFFER PLANTING TYPE 1 Shrubs and trees

BUFFER PLANTING TYPE 2 Shrubs only

SOLAR FARM INFRASTRUCTURE

ROAD TRACKS

PHOTOVOLTAIC ARRAYS

SECURITY FENCING







www.fsla.com.au ABN 68 437 343 209

Project:	FINLE
Address:	BROUG
Drawing Title:	LANDS
Date:	17 DECE

MDED	2020
MBER	2020

20032 L01



CANOPY TREES: 7 TOTAL NO.

SHRUBS: 42 TOTAL NO.

PLANT QUANTITIES FOR 250sqm SHRUBS: 54 TOTAL NO.

TYPICAL PLANT SCHEDULE						
Botanical Name	Common Name Installation Size		% of mix	Estimated height x spread (m) at 3 years		
TREES						
Acacia stenophylla	River cooba	Tubestock	10%	3m x 2m		
Acacia pendula	Weeping myall	Tubestock	10%	3m x 3m		
Allocasuarina leuhmanni	Buloke	Tubestock	10%	1m x 0.5m		
Brachychiton populneus	Kurrajong	Tubestock	10%	1.5m x 1.3m		
Callitris glaucophylla	White cypress pine	Tubestock	5%	1.2m x 0.5m		
Casuarina cristata	Black oak	Tubestock	5%	2.5m x 1m		
Eucalyptus largiflorens	Black box	1.0m height, 200mm pot	5%	3m x 2.5m		
Eucalyptus macrocarpa	Grey box	1.0m height, 200mm pot	25%	2.5m x 2m		
Eucalyptus melliodora	Yelllow Box	1.0m height, 200mm pot	15%	3m x 2.5m		
Eucalyptus populnea subsp. bimbil	Bimble box	1.0m height, 200mm pot	5%	3m x 2m		
			100%			
SHRUBS less than 6.0 metres						
Acacia acinacea	Gold dust wattle	Tubestock	20%	1.5m x 1m		
Acacia paradoxa	Hedge wattle	Tubestock	20%	1.5m x 1.5m		
Bursaria spinosa	Sweet bursaria	Tubestock	20%	1.5m x 1m		
Dodonaea viscosa ssp spatulata	Hop bush	Tubestock	20%	1.5m x 0.75m		
Pittosporum angustifolium	Gumbi gumbi	Tubestock	20%	3m x 2m		
			100%			

* Estimated height and spread assumes optimal growing conditions for the three year period

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B

С

Project:	FINLEY SOLAR FARM			
Address:	BROUGHANS ROAD, FINLEY	Revision: C		
Drawing Title:	TYPICAL BUFFER PLANTING PLAN	Dwg No: 20032 L02		
Date:	17 DECEMBER 2020	Issue:	COUNCIL RE-SUBMISSION	20032 LUZ

PLANT QUANTITIES FOR 250sqm

NOTE: GRID LINES ARE SHOWN AT 1.0m SPACING TO ASSIST WITH SET-OUT OF ALL PLANTS.

NOTE:

GRID LINES ARE SHOWN AT 1.0m SPACING TO ASSIST WITH SET-OUT OF ALL PLANTS.

habitat planning

Development Application Statement of Environmental Effects

Broughans Road, Finley																							
4.95MW Solar Facility and As	sociated	• •	-		•																		
Infrastructure																							
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June 2020									•	•											•		
Revised December 2020									H						1						E		3
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TOWN PLANNING + URBAN DESIGN CONSULTANTS



Prepared for

BE Pro G Pty Ltd

Contact

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Habitat Planning Pty Ltd ABN 29 451 913 703 ACN 606 650 837



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Project Number 02595

Document Control								
Revision No	Date of Issue	Author	Reviewed					
А	05/06/2020	TC	DH					
В	27/07/2020	TC	DH					
С	18/12/2020	SO	DH					
D	23/04/2021	DH	DH					
-								

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- H. Stormwater Management Plan
- I. Landscape Plan

1 Introduction

1.1 Overview

This Statement of Environmental Effects (SEE) has been prepared by Habitat Planning on behalf of Bison Energy and is submitted to Berrigan Shire Council in support of a Development Application (DA) for a 4.95 Megawatt solar facility and associated infrastructure and works ("the proposal") at Broughans Road, Finley.

The DA and this report have been prepared in accordance with the *Environmental Planning and Assessment Act 1979* ("EP&A Act") and the *Environmental Planning and Assessment Regulation 2000* ("EP&A Regs").

1.2 Purpose

This report addresses the relevant heads of consideration under Section 4.15(1) of the EP&A Act and provides an assessment of the proposed development against the relevant Environmental Planning Instruments (EPIs) and other planning controls applicable to the site and to the proposal. It also describes the site, its environs, the proposed development, and provides an assessment of the environmental impacts and identifies the steps to be taken to protect or lessen the potential impacts on the environment.

1.3 The Proponent

BE Pro G Pty Ltd is a subsidiary of Bison Energy leading international company specialising in renewable energy. The company has many years of experience in developing, building and operating solar power projects in different countries, such as Germany, Italy, Spain, UK, and Japan, and has been operating in Australia since 2017, with regional offices in Albury. The proponent is currently establishing a series of solar farms across NSW and Victoria.

1.4 Project justification

The development of renewable solar energy development is well underway in NSW and across Australia. The continued growth and development of solar in regional New South Wales provides a significant boost for these economies and will lead to additional employment and investment.

This development ensures that impacts will be reduced through a number of measures, including:

- Preservation of biodiversity features through use only of heavily cleared and modified rural lands and retaining existing vegetation on the property
- Minimise impacts to soil and water, through pile driven panel mounts rather than extensive soil disturbance and excavation;
- Preserve agricultural production values through retention of agricultural use of the subject site and enabling the land to be used for agriculture following decommissioning of the use; and
- Minimise visual impacts to neighbours by locating the facility within a smaller footprint and with large setbacks to surrounding roads.

2 Site Description and Context

2.1 The Site

The subject site is described as Lot 126 in DP752299 and addressed at Broughans Road, Finley. The site comprises a rectangular shape with a total area of approximately 190 hectares, however the portion of the site to be occupied by the proposed solar facility is contained to approximately 17 hectares at the eastern extent of the land.

The site is located approximately 4.5 kilometres south west of the Finley town centre. It is accessed via Broughans Road, which extends along the southern boundary and Canalla Road, which extends along the western boundary.

The location of the site is shown at Figure 1 below.



Figure 1 Site context

2.2 Site Description

It is located within a rural context and has been used historically for agricultural purposes, primarily irrigated cropping production as well as stock grazing and animal husbandry. It is presently divided into a number of paddocks and is being utilised for grazing and cropping. As a result, most of the land has been cleared and is heavily modified, particularly across the development area.

The landscape conditions of the site are defined by a very flat topography and limited vegetation coverage. The ground layer conditions of the site are observed to be exposed and short dried grasses and ground cover. A stand of native vegetation towards the centre of Lot 126 appears as the only major landscape feature of the site.

An narrow constructed open irrigation channel traverses the site and extends along the southern boundary of the investigation area intersecting with Broughans Road in the south east. A channel extends along Broughans Road and crosses beneath the road at the south east corner of the site.

An aerial view of the overall extent of Lot 126 is provided at **Figure 1**. Photographs illustrating the conditions of the subject site are also provided in the following sections.



Figure 2 Aerial view of Lot 126 (red outline) and the development area (yellow outline).



Figure 3 Aerial view of the proposed development area.



Figure 4 View east along Broughans Road from the proposed access. The subject site is located to the left.



Figure 5 View east along Broughans Road beyond the existing channel crossing adjacent to the site.



Figure 6 Existing channel at the south east corner of the site, with Broughans Road visible beyond.



Figure 7 View west along Broughans Road at the frontage to the site (on right) at the proposed access point.



Figure 8 View north from Broughans Road at the proposed property access with the proposed solar development in the background (Indicated).



Figure 9 Existing conditions inside the property at the proposed access point from Broughans Road.



Figure 10 Existing conditions of the subject site as viewed from Broughans Road.



Figure 11 View west along the site boundary with Broughans Road.



Figure 12 View north towards the development area along the existing internal channel.



Figure 13 View south towards Broughans Road, around the site of the proposed entrance



Figure 14 Existing conditions of the internal channel, with the development area to the left.



Figure 15 Existing conditions along the internal channel, with the development area to the right.



Figure 16 View north across the development area.



Figure 17 View north west across the development area towards the centre of Lot 126 (outside of the development area).

2.3 Context

The surrounding context consists of rural land with cropping, grazing, and irrigation being the dominant land use. Predominantly, the land surrounding the site is used for dryland agriculture and produces a range of crops as well as supporting grazing of sheep and cattle.

Properties immediately surrounding the property generally consist of large rural holdings which are used for agricultural purposes with associated dwellings. Two dwellings are located immediately south of the subject land along Broughans Road. Two further dwellings are located approximately 800-900-metres north of the proposed development area and are accessed from Broockmanns Road and Canalla Road.

Land to the east represents a transition from rural to urban uses, with a concentration of dwellings located at the corner of Dales Road and Broughans Road, approximately 1 kilometre from the site. This also represents the southern extent of the Finley urban area, with land further north of this area comprising the Finley Airport, Finley Sportsground and golf course.

Land to the west of the subject site consists of rural land, consistent with the agricultural character of the area. A previously constructed solar facility occupies a large portion of land adjacent to Lot 126 and generally extends to the Ulupna Channel, Broughans Road, Canalla Road and Broockmanns Road.

The Finley electrical substation is located at the corner of Broockmanns Road and Canalla Road, approximately 3 kilometres north west of the site.



Figure 18 View east along Broughans Road towards Dales Road and the Newell Highway.



Figure 19 View west towards the subject site with an adjacent dwelling opposite (indicated), with extensive landscape screening.



Figure 20 View west along Broughans Road from the intersection with the Newell Highway.



Figure 21 Intersection of Broughans Road with the Newell Highway.



Figure 22 Existing properties at the intersection of Broughans Road and Newell Highway.



Figure 23 View north west from Broughans Road towards the rear of properties addressing Dales Road.

3 Description of Proposal

3.1 Overview

The proposal seeks to develop a portion of the subject land for solar renewable energy development with capacity of up to 4.95 Megawatts ("MW") to generate renewable electricity. The proposed facility is to be established within a triangular portion of the subject site of approximately 17 hectares, with access from Broughans Road

The facility will comprise installation of 14,190 solar photovoltaic panels to be mounted in arrays on single axis trackers, cabling from the solar arrays to panel inverters and substation and connection into the local electricity network in the north west corner of the development area.

The facility will also include construction of unsealed perimeter and internal access tracks, a new access culvert to the internal irrigation channel, parking and laydown areas, substation and perimeter fencing. A new access will be constructed at Broughans Road, and an internal access track will cross the internal channel traversing the site. A new culvert will be constructed over the channel, as discussed below.

The proposed facility is expected to take approximately 6 to 12 months to complete construction. It will operate for a period of up to 30 years, after which it will be subject to further operation or decommissioning and removal of all components.

Optimisation is a key requirement in designing a solar facility, being that it will produce a desirable quantity of energy as efficiently and cost effectively as possible. The aim for this system is to efficiently use the available land to generate the most amount of power possible.

Section 3.2 below summarises the key components of the project and Section 3.3 and 3.4 details the construction and operational stages of the proposal respectively. Section 3.5 details the components that make up the proposed solar PV system. The remaining sections at 3.6 to 3.11 describe the various components of the development in further detail.

3.2 Project Details

Specifically, the proposal involves:

- New rural-type road access point and associated works from Broughans Road at the southern boundary
- Internal unsealed rural access track from Broughans Road to the proposed solar facility, including constructed culvert crossing to the internal channel
- 4 metre wide internal access tracks within the development and between the panel arrays as shown
- Installation of approximately 14,190 solar panels, to be mounted on single axis trackers and pile driven into the ground
- Aboveground and underground cabling between panel arrays to combiner boxes and inverters
- Substation and underground cabling and electrical connections between the panel inverters substation
- Power conversion unit, including 2 x inverters
- Control and switch room (shed) containing the operator and Essential Energy infrastructure
- Laydown, construction staging, waste and parking areas at the south eastern corner of the development;

- Provision of internal turning area sufficient for construction vehicles;
- Internal access tracks between solar arrays to provide access for construction, maintenance and inspection, including internal swale drains with capacity for storage and conveyance of stormwater;
- 5 metre wide landscaping to perimeter of the development;
- Internal drainage detention basin and outfall;
- Allowance for 20,000 Litre water tank for bushfire protection purposes
- Internal 4 metre wide swale drainage to internal road and construction area;
- Perimeter landscaping to the eastern and southern side boundaries
- Perimeter security fencing (2 metre height) comprising steel posts and transparent mesh
- Rural fencing (post and wire) to the outside of landscaping to the north, south west and south boundaries.

A proposed site plan of the development is attached and reproduced at **Figure 24** below.



Figure 24 Proposed site plan

Habitat Planning Stater

Statement of Environmental Effects **Broughans Road, Finley**


Figure 25 Proposed site plan, showing detail

3.3 Construction Summary

The following details the operational matters and components of the proposed facility during the construction stage. The construction phase is expected to comprise a period of up to 6 months, from project approval to energising of the facility.

Table 1 Summary of construction phase of the project

Component	
Site establishment	 Removing existing internal fences and gates along irrigation channel
	 Establish new property access from Broughans Road to access the subject site
	 Construct new culvert crossing to the internal channel within the property.
	 Internal grading to establish new internal access tracks from the property access to the proposed substation location and the solar panel arrays;
	 Establish new bus and parking area, loading and delivery areas inside the southern boundary;
	 Establishment of a temporary site office at the southern frontage of the property at Broughans Road
	 Establishment and implementation of a Construction Traffic Management Plan (CTMP)
	 Establishment and implementation of an Environmental Management Plan (EMP)
	 Establishment of sediment control devices to perimeter of works area.
	 Establishment of temporary construction signage and directional signage as required along Broughans Road
	 Construction of new internal fencing.
Solar infrastructure construction works	 Direct pile driving using vibrating pile driver for installation of mounting poles.
	 Open trenching excavation for installation of underground cabling
	 Grading and compaction of areas for placement of inverters on skids
	 Grading and compaction and installation of concrete slab-on-ground (if required) for establishment of new substation
	 Site grading and placement of gravel material for internal tracks between the property access, substation and panel arrays
	 Grading and placement of materials for establishment of perimeter access tracks
Fencing	Construction of new post and wire fencing along the western side of the proposed facility to enclose access track up to substation.
	Construction of perimeter security fencing to the area containing the proposed panel arrays

Component	
Site Office	A construction site office is to be established in the southern portion of the development, adjacent to the proposed property access from Broughans Road. The office will be used for administrative functions and management during construction, including managing access and egress from the property.
Amenities	Temporary toilet and wash room facilities will be placed on the site during construction. Wastewater from the temporary facilities will be held in tanks within the facilities, which will be regularly removed and replaced on site. Temporary water supply for services will be established by way of a portable tank or cart.
Parking and Drop-off Area	A new construction parking area is to be constructed inside the property boundary from Broughans Road, enabling parking and drop off for constructio personnel. This location is adjacent to the temporary construction site office for suitable control of access to the site.
Laydown Area (Construction)	Establishment of a defined construction laydown point at the southern extent of the proposed development. The laydown area will be used during construction for:
	delivery and set down of construction equipment, machinery and materiadedicated storage areas for equipment;
	 locked and secured area for storage of machinery, fuels, oils and other equipment.
Hours of work	Monday to Friday, 7am – 6pm
	Saturday, 8am – 1pm
Workforce	50-100

Component			
Machinery/equipment	Equipment required for the establishment of the solar farm will comprise various heavy machinery and plant, power tools and hand tools, including but not limited to:		
	 Truck and dog combinations 		
	 Bulldozer 		
	Grader		
	Skid Steer		
	Vibrating roller		
	Water cart		
	 Piling rig and associated equipment 		
	Crane		
	 Trenchers and boring rig 		
	 Diesel generators 		
	 Power tools 		
	 Hand equipment 		
Traffic	Average of 8 light vehicles per day (i.e. passenger and light utility vehicles), comprising construction workers. Expected to involve four inbound vehicles ir the afternoon and four outbound vehicles in the afternoon.		
	Average of 8 medium/heavy vehicles including semi trailer, truck and dog, rigi truck combinations and bus access. This includes movements undertaken for buses that will transport some construction workers to the property.		
	Construction traffic will generally travel between Finley and the site via the Newell Highway and Broughans Road.		
	Deliveries of plant and equipment, PV components, and related construction materials expected to occur by semi trailer and rigid truck combinations		
	Materials and other components used in construction expected to occur by semi trailer, truck and dog or rigid truck combinations.		
Noise	Construction noise from machinery and equipment, including excavation, pile driving and movements.		
	Traffic access and egressing the property, including heavy vehicles.		
Vibration	Minor localised impacts, to be contained to within the internal areas of the site resulting from pile driving works and compaction of roads and construction areas by vibrating rollers.		

Component	
Waste	Construction works will produce general packaging and construction waste, including plastics, recyclable cardboard, off-cut metals and steel, excess cable and the like.
	A dedicated waste collection point is to be established in the south east corner of the site, and will be provided with all necessary receptacles for collection and disposal off-site.
	A detailed Waste Management Plan (WMP) to be prepared and endorsed prior to works commencing on site.

3.4 Operational Summary

The following summarises the operational matters of the proposed solar facility once constructed and energised. The operational phase of the facility is expected to be up to 30 years.

Table 2	Summar	y of operational	phase of the project
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Hours of operation	The facility will generate power during daylight hours, with all infrastructure being operational at all times.
	Staff will only generally access the site during daytime periods. In emergency events, staff may be required to access the property.
Operations &	Daily inspection and monitoring of the facility by full-time employed staff.
Management	Maintenance and operational checks daily/weekly/monthly as per on-site operational guidelines
	Off-site maintenance crews and contractors to be employed as required to undertake repairs.
	Landscape maintenance to be undertaken including regular manual watering o landscaping by water truck under maintenance contract.
Workforce	2 persons are to be employed for ongoing operation of the site.
	Not all personnel will be on-site at any one time.
Traffic	On average, the operation of the facility will generate two vehicles per day, a maximum of seven days per week, resulting in 14 vehicles per week.
	The rate of traffic expected form the site will be one vehicle per hour in the morning peak period, travelling inbound to the site; and one vehicle per hour in the afternoon peak period, travelling outbound from the site.
	Very infrequent deliveries may be necessary to the site by large vehicles delivering parts, plant or equipment.
	Operational traffic will generally travel between Finley and the site via the Newell Highway and Broughans Road.
	Access will be required from time to time by TransGrid to the substation on site Internal access will be enabled by the internal access track.
Car parking	A parking area is to be established adjacent to the proposed substation and wi be accessible from the internal access track.
Maintenance	Solar panels may require cleaning up to two times during per year. Cleaning will be undertaken with water, to be sourced from water trucks brought to site.
	Any repairs to panels or other equipment or infrastructure will be undertaken o an as needs basis either by employed staff or contractors.
Security	The site will be secured by fencing and gate access. A post and wire fence we be established to the external boundaries of the development area, securing the access and substation. An internal fence will be erected to secure the sol panel arrays and other equipment.
	The facility may utilise CCTV monitoring of access points and substation area

Operational Item		
	Security patrols of the property may also be carried out by contractors.	
Lighting	Directional flood lighting to be provided to substation and surrounding parking area.	
Noise sources	Approximately 40db from solar inverters.	
	Intermittent traffic and machinery noise as a result of movements to and from the property and maintenance works.	
Storage	There will be no storage of hazardous or dangerous goods or materials on site during the operation of the Project	
Waste	Minimal waste is to be generated during operation and will be limited to:	
	 General waste from site office, including paper, plastic and glass and putrescible waste including food waste, bottles, cans and paper; 	
	 Waste resulting from maintenance work, including packaging, and decommissioned/removed equipment. 	
	All waste will be stored in bin or otherwise stockpile areas near the site office, which will divide waste into landfill and recycling streams. These waste materials will then be taken to off-site waste management facilities.	
	A detailed Waste Management Plan (WMP) to be prepared and endorsed prior to works commencing on site, which will include management of any waste generated during operation.	

3.5 Solar Infrastructure

3.5.1 Photovoltaic Panel Arrays

It is proposed to install approximately 14,190 photovoltaic modules (solar panels) which will have a multicrystalline, monocrystalline, or thin film technology. The panels are to be arranged in groups which are known as arrays. The proposed plan attached indicates the alignment of the proposed arrays on the property.

The proposed solar panels are to be arranged in double-portrait format and installed on a single axis tracking system to follow the sun from east to west each day and maximise solar exposure. They are to be mounted to a fixed structure which is installed on mounting posts. The posts are to be direct pile driven into the ground at widths of up to 7 metres with the panels then bolted to the top of the structure. The final height of the top most part of the panels from the ground is to be approximately 4 metres.

3.5.2 Power Conversion Unit and Inverters

The proposed development will provide 1 x Power Conversion Unit (PCU) within a dedicated substation yard to convert direct current from the modules into alternating current for use in the grid. Each PCU contains two inverter units and a LV/MV transformer and is arranged in a 'container format' for placement on the site. The PCU will measure approximately 12m x 3m x 2.5m and is proposed to comprise a muted natural colour to blend into the surrounding landscape.

The electricity generated by the proposed panel arrays are directed to inverters within the PCU facilities via cabling in strings. These strings will pass through combiner boxes and then to the inverters. The

inverters are used to convert the low voltage DC power into low voltage AC power which can then be transformed to higher voltages. This allows for a step up of the voltage from the solar panels and conversion so that it can be connected to the grid.



Figure 26 – Typical Power Conversion Unit to be installed on site (SG4950HV-MV (Source: Sungrow)

3.5.3 Substation

The proposed substation area is proposed on the south western boundary and is positioned as close as possible to the proposed connection point to enable an efficient connection and avoid installation of new above ground infrastructure. The area will comprise containerised power station unit, including inverters, control room and switches within a small shed structure; proposed containerised Battery Energy Storage System area, along with electrical components providing connection into Essential Energy's 22kV network.

Figure 27 Concept layout of proposed substation area

The proposal will comprise a network of aboveground and underground cabling throughout the development.

Underground cabling will be installed between 0.5-1.0 metre below the surface and will be provided by trenching, installing cabling and conduit and backfilling. The disturbed area will be compacted to match the adjacent ground level.

Areas of aboveground cabling will be required at the solar panel arrays, with DC cabling being fed along the mounting structures to aboveground combiner boxes, before being fed to underground conduits.

3.6 Construction

The proposed solar panels are to be mounted on a steel structure with mounting posts to be driven into the ground using a vibrating pile driver. The piles will be driven approximately 1 to 2.5 metres into the ground, as to be confirmed by a geotechnical and structural engineer.

The internal site cabling will be installed by trenching up to 1 metre in depth, laying of electrical wiring and conduits and backfilling and compacted to natural ground level.

Combiner boxes and the proposed central power station are to be installed above ground. The inverters and combiner boxes are to be established at the end of panel arrays, with the larger inverters installed on pre-built skids that enable easy placement on the site.

During construction there is expected to be up to 50 to 100 personnel undertaking various construction processes and will vary throughout the total construction process. The works are to be carried out between the hours of 7am to 6pm Monday to Friday and 8am to 1 pm on Saturdays. The construction is expected to take approximately 6 to 12 months.

3.7 **Property Access and Internal Movements**

Primary access to the site for both construction and operational stages is to be from Broughans Road, approximately 1.9km west of the Newell Highway. This access will utilise an existing farm gate access which is used by the landowner to access the rural property. The new access point is to be upgraded to an all-weather access rural standard crossover, capable of accommodating construction and operational vehicles to the site.

Broughans Road is a sealed rural road with a suitable sealed carriageway and a wide road reserve. It has excellent sight distances to the east and west, with a very flat and long approach in either direction. There are no visual obstructions at either approach.

Internal all-weather access tracks are to be constructed within the site, with a main access extending north from the Broughans Road entry towards the solar arrays and along the north side of the internal channel to the proposed substation area. A further network of internal tracks will extend along the perimeter of the property and within the panel arrays as shown on the submitted plans.

The internal track network will proposed to be of a gravel standard and capable of accommodating heavy vehicles and ensuring all vehicles to enter and exit the site in a forward direction. A new culvert crossing is to be established over the internal irrigation channel, and will be constructed to a standard capable of accommodating all construction and operational vehicles.

Access tracks will allow for two-way movements and will be unsealed and formed to allow all-weather access by site operation and maintenance crews.

3.8 Stormwater and Drainage

To adequately collect, convey and discharge runoff from the site, the development will include new swale drainage along the internal access roads and a detention basin capable of accommodating peak flows and discharging to pre-developed rates. A Concept Stormwater Management Plan (refer to **Attachment E**) has been prepared and sets out the design requirements for the proposed stormwater design of the facility.

The runoff from the gravel access roads and hardstand areas of the property will be collected and conveyed to new swale drains. The runoff will be conveyed via swale drains to a proposed detention basin. This swale drain and detention basin network will be designed to collect and discharge runoff from the property at pre-developed levels. The swales will have capacity for 0.037m³/sec of runoff and will discharge to a proposed stormwater detention basin within the northern eastern corner of the site.

The basin is intended to comprise a shallow basin with a small bank, enabling a more natural basin design. Proposed outfall from the basin will be provided with rock beaching to allow runoff at predeveloped levels to be made without increasing erosion risk. Internal swales and the basin will comprise appropriate surface treatments, including grass and other landscaping as required to prevent erosion and assist with treatment.

3.9 Maintenance

Once operational, the facility will involve daily monitoring of plant and all associated infrastructure which will be carried out by staff. Staff will access the site on a daily basis for monitoring and management of equipment.

Where required, minor repairs and maintenance of components of the facility will be undertaken by either staff or contractors. Other occasional maintenance tasks will include washing panels, controlling grass and weeds on site, maintaining internal access tracks, general waste collection and disposal.

Regular inspections of the site will be carried out to ensure that grassland is managed to reduce the risk of bushfire to surrounding land and to control weeds. Mowing or slashing between rows of PV panels and in the area immediately surrounding the arrays would be carried out as required.

3.10 Landscaping

The proposal includes nominated landscape buffers to all perimeters of the site. It will extend along the eastern boundary within the development (i.e. behind the security fence) and along the northern, south western and southern boundary on the outside of the security fence. The intention is to provide a manageable landscape solution while also screening the development and the security fence.

The proposed landscape outcome is intended to enable a long term landscaping solution whereby it will suitably accommodate the development in the short term and also enable the site to be sustainably returned to rural activities in the event that the solar facility is decommissioned in the future.

The landscaping for the site is detailed by the attached Landscape Plans.

3.11 Security

Security of the solar facility will be critical to operations and ensuring safety of the public.

Existing perimeter rural post and wire fencing will be retained and repaired as necessary, to enclose the access tracks to the proposed substation. A new 1.8 - 2 metre high security fencing is to be established surrounding the perimeter of the proposed solar panel arrays as shown on the site plan. A plan of the typical security fence is shown in the submitted plans.

The fencing will include double 6 metre gate openings as required, also detailed on the site plans.

All proposed access gates will have a consistent height and include keypad controlled locks.

3.12 Decommisioning

The facility is intended to remain in operation for a period of up to 30 years in order to contribute to the sustainable electricity power supply to the state of NSW. This period of time represents the useable life of a solar facility, after which the infrastructure and components would need to be upgraded to latest technologies for ongoing efficient operation.

If the facility ceases operations at this point, all infrastructure, panels, mounting frames including footings, inverters, cabling and other sub-surface materials would be disassembled and removed from the site to enable the site to be re-cultivated for cropping or grazing purposes. All gravel surfacing of accessways would be removed unless required for a future use.

If necessary, a condition of consent may be imposed that requires a decommissioning plan to be prepared and approved prior to decommissioning.

4 Consultation

4.1 Overview

Bison Energy has undertaken preliminary consultation with immediate neighbours and relevant agencies as summarised below.

4.2 Community Consultation

Community consultation has been undertaken to identify the surrounding landowners and present details of the proposed project with an opportunity to provide feedback and identify any issues or concerns.

A project information sheet was prepared for the project which included an overview of the development and provided opportunities to contact the project team. The information summarised the development location, scale and size, duration and other relevant details.

The information sheet was distributed to all landowners within a 3 kilometre radius of the development area.

Bison Energy met with several of the closest landowners during 2019 to introduce the project and discuss any concerns or feedback. Due to the impact of COVID-19, further direct meetings with landowners was not undertaken, however interested parties were encouraged to contact the project team by phone or email.

It is anticipated that the development application would be advertised by Council and notified to the local community

4.3 Authority Consultation

During preparation of the planning report and associated documentation, consultation has been undertaken with Berrigan Shire Council, NSW Department of Planning and Environment and NSW Roads and Maritime Services.

4.4 Consideration of Issues

A summary and response to the comments made during the initial consultation phase is provided below.

Comment	Response
Supportive in principle of the project trusting that community concerns will be positively addressed	Noted. The applicant is committed to carrying out construction and operation of the facility in a co- operative manner with the surrounding community and welcomes further contact and engagement with the community.

Comment	Response
Potential for dust generated by the proposed works to impact on nearby properties and rural operations. Concern that prevailing winds may direct dust to nearby residences.	Noted. The applicant proposes to utilise construction and dust suppression techniques during works on the property. This will include pile driving of posts into the ground, grading and compacting of internal roads and use of water carts.
Potential for impacts related to vibration during construction works on nearby dwellings.	The construction activities will involve driving and screwing the posts into place to fix the panels in place. These works will be undertaken at reasonable distances from nearby residences and will be carried out in accordance with appropriate construction noise management protocols to minimise noise emissions.
Request that all construction traffic is made from the Newell Highway and adequate provision is made for any pre-construction safety improvements and post construction remediation.	It is confirmed that all construction traffic will be made from the Newell Highway. The submitted TIA has considered the suitability of the road and recommended appropriate improvement works as required.
Dales Road is local access road, narrow with deep drainage channels each side and of low design loadings. There are no slip entry provisions to Broughans Road and as the Newell Highway is a heavily double b utilised 100km/hr road I image traffic authorities will require attention to this, particularly during delivery of product.	No construction traffic is to access the site via Dales Road.
Support use of buses to transport workers from Finley to the development area.	The proponent proposes to utilise bus transport for workers to the property wherever possible to minimise traffic movements to and from the site.
Concerns regarding presentation of workers during the construction phase when visiting local businesses. Encourage good community standards be observed.	The proponent agrees with the comments made and considers presentation and conduct of staff to be paramount. All contractors engaged in the process will be required to maintain high levels of staff management.
Consider vehicle wash down to be essential for the construction and operation of the facility to avoid clay being tracked along roads.	Appropriate treatments can be provided at the site during construction to prevent tracking or movement or soils or mud during construction works.

4.5 Future Consultation

Project information will remain on the project website at

<u>http://www.bisonenergy.net/Project/Project1.aspx</u>. The website includes an overview of the project, key timeframes and will allow interested stakeholders the opportunity to review information and contact the project team.

The proponent will continue to liaise and work with surrounding landowners during the construction phase to ensure that no further issues arise. Relevant information and detail will continue to be posted on the project website as it is made available.

5 Planning Assessment

This section considers the planning issues relevant to the proposed development and provides an assessment of the relevant matters prescribed in Section 4.15(1) of the Environmental Planning and Assessment Act 1979 (EP&A Act).

5.1 Environmental Protection and Biodiversity Conservation Act 1999

The *Environmental Protection and Biodiversity Conservation Act 1999* ("EPBC Act") is the Commonwealth legislation which relates to the protection of the environment and the preservation of national biodiversity. It is relevant to there is potential for the proposal to harm Matters of National Significance.

An assessment for biodiversity was completed, including considerations of Matters of National Significance as addressed in **Section 6.4** of this report. Given the cleared and disturbed nature of the site and no threatened species or threatened ecological communities identified within development area, it is consequentially considered that harm on Matters of National Significance are not likely.

The proposal would not have an impact on Matters of National Significance, and accordingly, approval from the Commonwealth Minister for the Environment is not required.

5.2 Biodiversity Conservation Act 2016

The NSW *Biodiversity Conservation Act 2016* ("the BC Act") is the NSW state legislation which seeks to maintain a healthy, productive and resilient environment for the greatest well-being of the community, now and into the future, consistent with the principles of ecologically sustainable development. This legislation includes the requirements considerations regarding biodiversity conservation.

Part 7 of the BC Act provides the environmental assessment requirements for activities being assessed under Part 5 of the EP&A Act 1979. Clause 7.2 of the BC Act states that a development is likely to significantly affect threatened species if:

- (a) it is likely to significantly affect threatened species or ecological communities, or their habitats, according to the test in section 7.3, or
- (b) the development exceeds the biodiversity offsets scheme threshold if the biodiversity offsets scheme applies to the impacts of the development on biodiversity values, or it is carried out in a declared area of outstanding biodiversity value.

The subject site is not an area identified on the biodiversity values map or within a *declared area of outstanding biodiversity value.*

An assessment for biodiversity was completed, including considerations of Matters of National Significance as addressed in **Section 6.4** of this report. Given the cleared and disturbed nature of the site and no threatened species or threatened ecological communities identified within development area, impacts are considered unlikely. Section 7.3 of the BC Act contains the 'Test of Significance' to determine whether a development will impact the ability of threatened species or ecological communities under this Act to be affected. These provisions are set out below and an assessment covering these items is provided at **Section 6.4** of this report.

(a) in the case of a threatened species, whether the proposed development or activity is likely to have an adverse effect on the life cycle of the species such that a viable local population of the species is likely to be placed at risk of extinction,

- (b) in the case of an endangered ecological community or critically endangered ecological community, whether the proposed development or activity:
 - (i) is likely to have an adverse effect on the extent of the ecological community such that its local occurrence is likely to be placed at risk of extinction, or
 - (ii) is likely to substantially and adversely modify the composition of the ecological community such that its local occurrence is likely to be placed at risk of extinction,
- (c) in relation to the habitat of a threatened species or ecological community:
 - *(i)* the extent to which habitat is likely to be removed or modified as a result of the proposed development or activity, and
 - (ii) whether an area of habitat is likely to become fragmented or isolated from other areas of habitat as a result of the proposed development or activity, and
 - (iii) the importance of the habitat to be removed, modified, fragmented or isolated to the longterm survival of the species or ecological community in the locality,
- (d) whether the proposed development or activity is likely to have an adverse effect on any declared area of outstanding biodiversity value (either directly or indirectly),
- (e) whether the proposed development or activity is or is part of a key threatening process or is likely to increase the impact of a key threatening process.

The assessment determines that the proposed works will have no significant impact and will not trigger the BOS. The proposed development does not exceed the Biodiversity Offset Scheme (BOS) and is not expected to have a significant adverse impact on a threatened species or ecological community.

5.3 Environmental Planning and Assessment Act 1979

The *Environmental Planning and Assessment Act 1979* ("the EP&A Act") is the principal piece of legislation governing the use and development of land in NSW. The objects of the Act are:

- (a) to promote the social and economic welfare of the community and a better environment by the proper management, development and conservation of the State's natural and other resources,
- (b) to facilitate ecologically sustainable development by integrating relevant economic, environmental and social considerations in decision-making about environmental planning and assessment,
- (c) to promote the orderly and economic use and development of land,
- (d) to promote the delivery and maintenance of affordable housing,
- (e) to protect the environment, including the conservation of threatened and other species of native animals and plants, ecological communities and their habitats,
- (f) to promote the sustainable management of built and cultural heritage (including Aboriginal cultural heritage),
- (g) to promote good design and amenity of the built environment,
- (h) to promote the proper construction and maintenance of buildings, including the protection of the health and safety of their occupants,
- *(i)* to promote the sharing of the responsibility for environmental planning and assessment between the different levels of government in the State,

(j) to provide increased opportunity for community participation in environmental planning and assessment.

The objects of the EP&A Act are intended to guide land planning and management. Section 4.15 (discussed below) of the Act lists matters for consideration when assessing and determining an application for development.

Section 4.15 of the EP&A Act sets out the statutory matters for consideration against which the proposed development is to be evaluated. The matters for consideration under Section 4.15 are as follows:

(1) Matters for consideration-general

In determining a development application, a consent authority is to take into consideration such of the following matters as are of relevance to the development the subject of the development application:

(a) the provisions of:

(i) any environmental planning instrument, and

(ii) any proposed instrument that is or has been the subject of public consultation under this Act and that has been notified to the consent authority (unless the Secretary has notified the consent authority that the making of the proposed instrument has been deferred indefinitely or has not been approved), and

(iii) any development control plan, and

(iiia) any planning agreement that has been entered into under section 7.4, or any draft planning agreement that a developer has offered to enter into under section 7.4, and

(iv) the regulations (to the extent that they prescribe matters for the purposes of this paragraph), and

(v) any coastal zone management plan (within the meaning of the Coastal Protection Act 1979),

that apply to the land to which the development application relates,

(b) the likely impacts of that development, including environmental impacts on both the natural and built environments, and social and economic impacts in the locality,

- (c) the suitability of the site for the development,
- (d) any submissions made in accordance with this Act or the regulations,
- (e) the public interest."

The matters for consideration identified in Section 4.15(1) of the EP&A Act 1979 are addressed in the following section. Subsections (b) to (e) of Section 4.15(1) of the EP&A Act 1979 are addressed in Section 5 of this SEE

5.3.1 Consent Authority

Section 4.5 of the EP&A Act establishes the applicable consent authority. The proposal meets the thresholds for Regionally Significant Development (refer to Section 5.4.4 below) and therefore the Joint Regional Planning Panel is the consent authority for this proposal. Berrigan Shire Council will however undertake the relevant assessment and administration functions.

5.4 State Environmental Planning Policies

5.4.1 State Environmental Planning Policy No. 55 – Remediation of Land

State Environmental Planning Policy No. 55 – Remediation of Land ("SEPP 55") sets out considerations relating to land contamination across the state. The intention of the SEPP is to establish 'best practice' guidelines for managing land contamination through the planning and development control process.

Council can require an applicant for development to conduct a preliminary investigation and a subsequent more detailed investigation if warranted. Where contamination exists and remediation is necessary, Council must be satisfied that the remediation will take place before the land is used for the proposed purpose.

The property has been cleared and farmed for many years and is not known to be listed on a Council register of potentially contaminated land. There has been no known historical usage that would cause the land to be contaminated. The use of farm chemicals such as pesticides and fertilisers is not considered to contaminate soils to the extent that mediation is required. It is considered that a preliminary investigation is not required for the development of a solar farm.

5.4.2 State Environmental Planning Policy (Infrastructure) 2007

State Environmental Planning Policy (Infrastructure) 2007 ("ISEPP") provides a consistent and flexible planning system to facilitate the delivery of services. The policy identifies environmental assessment categories for types of infrastructure, matters to consider when assessing development adjacent to infrastructure and provides for consultation with relevant public authorities.

ISEPP contains provisions relating to approval processes and assessment requirements for infrastructure proposals according to the type or sector of infrastructure. It outlines land use zones where types of infrastructure are permissible with or without consent and identifies certain works as exempt and complying development.

Part 3 Division 4 of the policy relates to electricity generating works or solar energy systems. Clause 34 states:

- 1) Development for the purpose of electricity generating works may be carried out by any person with consent on the following land
 - a. in the case of electricity generating works comprising a building or place used for the purpose of making or generating electricity using waves, tides or aquatic thermal as the relevant fuel source—on any land,
 - b. in any other case—any land in a prescribed rural, industrial or special use zone.

The proposal is for an electricity generating works and the RU1 Primary Production zone is a prescribed rural zone. The proposed development is therefore permitted with consent by SEPP (Infrastructure) 2007.

Clause 45 of the ISEPP refers to "Development likely to affect an electricity transmission or distribution network". This part applies to a development application (or an application for modification of a consent) for development that is carried out within proximity to or will affect an electricity transmission line. It is considered that this clause applies given the proposal to connect to the existing 22kV line which traverses the subject site. Before determining a development application, the consent authority must notify the relevant electricity supply authority and take consideration of any comments made by this authority.

5.4.3 State Environmental Planning Policy (Rural Lands) 2008

SEPP (Rural Lands) 2008 ("the Rural SEPP") applies to all rural LGAs of NSW and sets out Rural Planning Principles and Rural Subdivision Principles to implement measures that are intended to reduce land use conflicts and to identify State significant agricultural land. The development site is not listed in a schedule to the policy as being state significant agricultural land.

5.4.4 State Environmental Planning Policy (State and Regional Development) 2011

State Environmental Planning Policy (State and Regional Development) 2011 ("the SRD SEPP") identifies whether a development is regarded State significant or regionally significant development.

Clause 20 of Schedule 1 identifies electricity generating works and heat and co-generation state significant development and identifies development that:

Development for the purpose of electricity generating works or heat or their co-generation (using any energy source, including gas, coal, biofuel, distillate, waste, hydro, wave, solar or wind power) that—

- a) has a capital investment value of more than \$30 million, or
- b) has a capital investment value of more than \$10 million and is located in an environmentally sensitive area of State significance.

The proposal does not meet the threshold for state significant development as per the above.

Part 4 of the SRD SEPP sets out 'regionally significant development' and clause 20 states that development specified in Schedule 7 is declared to be regionally significant development. Schedule 7 of the SRD SEPP sets out "Private infrastructure and community facilities over \$5 million" and states the following:

Development that has a capital investment value of more than \$5 million for any of the following purposes—

- a) air transport facilities, electricity generating works, port facilities, rail infrastructure facilities, road infrastructure facilities, sewerage systems, telecommunications facilities, waste or resource management facilities, water supply systems, or wharf or boating facilities,
- b) affordable housing, child care centres, community facilities, correctional centres, educational establishments, group homes, health services facilities or places of public worship.

As the proposed development has a capital investment of greater than \$5 million (but less than \$30 million) and comprises an electricity generating works, the proposal is identified a regionally significant development and the relevant provisions for regionally significant development therefore apply.

5.5 Berrigan Local Environmental Plan 2013

Berrigan Local Environmental Plan 2013 ("the LEP") is the principal planning instrument that guides development within the LGA. The below provides an overview of consistency and compliance of the proposal against the relevant provisions.

5.5.1 Land Use and Permissibility

The subject site is zoned RU1 Primary Production by the LEP. The objectives of the RU1 zone are as follows:

- To encourage sustainable primary industry production by maintaining and enhancing the natural resource base.
- To encourage diversity in primary industry enterprises and systems appropriate for the area.
- To minimise the fragmentation and alienation of resource lands.
- To minimise conflict between land uses within this zone and land uses within adjoining zones.
- To permit development that enhances the agricultural and horticultural production potential of land in the locality.
- To permit low-key tourist and visitor accommodation that is compatible with the scenic amenity, and promotes the character, of the area.
- To enable function centres to be developed in conjunction with agricultural uses.

The objectives of the RU1 generally refer to productive use of the land. Although the proposed solar facility does not directly relate to a productive use, it will not compromise the agricultural potential of the broader property or the surrounding rural properties. The nature of the solar farm is such that it will only occupy a small portion of the total agricultural property and will not substantially degrade the land, which can be returned to agricultural use after decommissioning.

Electricity generating works, including a solar facility, is a prohibited use in the RU1 zone, however, under the ISEPP, development of electricity generation works is permissible on prescribed rural land which includes the RU1 zone. The proposed development is therefore permitted with consent.

5.5.2 Earthworks

Clause 6.1 of the LEP refers to earthworks and aims to ensure that earthworks for which development consent is required will not have a detrimental impact on environmental functions and processes, neighbouring uses, cultural or heritage items or features of the surrounding land.

This clause states that development consent is required for earthworks unless the earthworks are exempt development under this Plan or another applicable environmental planning instrument, or they are ancillary to development that is permitted without consent under this Plan or to development for which development consent has been given. The proposal includes the trenching of the site for installation of subsurface cabling, which may extend to a depth of up to 1 metre.

Clause 6.1(3) states before granting development consent for earthworks (or for development involving ancillary earthworks), the consent authority must consider the following:

- (a) the likely disruption of, or any detrimental effect on, drainage patterns and soil stability in the locality of the development,
- (b) the effect of the development on the likely future use or redevelopment of the land,
- (c) the quality of the fill or the soil to be excavated, or both,
- (d) the effect of the development on the existing and likely amenity of adjoining properties,
- (e) the source of any fill material and the destination of any excavated material,
- (f) the likelihood of disturbing relics,
- (g) the proximity to, and potential for adverse impacts on, any waterway, drinking water catchment or environmentally sensitive area,
- (h) any appropriate measures proposed to avoid, minimise or mitigate the impacts of the development.

Overall, the earthworks required include minimal disturbance and are not considered to result in any significant adverse impacts on drainage structure or soil stability. The site is very flat and the works are not located in an area of instability or close to main watercourses. The impacts in regard to soil, as well as the proposed mitigation measures, are addressed in Section 6 of this report.

5.5.3 Essential services

Clause 6.10 of the LEP requires the consent authority to be satisfied that any of the following services that are essential for the development are available or that adequate arrangements have been made to make them available when required:

- (a) the supply of water,
- (b) the supply of electricity,
- (c) the disposal and management of sewage,
- (d) stormwater drainage or on-site conservation,
- (e) suitable vehicular access.

The supply of reticulated water and sewerage services is not required for the proposed development as it will not occupy any new facilities requiring water supply or producing wastewater. Toilet facilities during construction and for occasional staff use during occupation will be provided for by way of temporary toilet facilities with in-built wastewater disposal.

Water supply by way of a portable tank or water cart during construction and as required during operation. Electrical services are available to the site as described elsewhere. Stormwater management will continue to runoff as per existing arrangements to nearby watercourses.

Road access is provided to the site via Broughans Road.

5.6 Berrigan Development Control Plan 2014

The Berrigan Development Control Plan 2014 ("the DCP") provides specific requirements for development within the LGA, including the subject site.

The purpose of the DCP is:

- to reflect the objectives of the Environmental Planning and Assessment Act 1979;
- to assist in the administration of Berrigan Local Environmental Plan 2013; and
- to provide good planning outcomes for development in the Shire.

There are no specific DCP controls for solar farms or development on agricultural land. Generally, the proposal is considered to respond to the broad intent to the DCP by establishing a new use on the land which considers appropriate planning outcomes and will not lead to any adverse impacts.

6 Assessment of Environmental Impacts

This section of the SEE identifies potential impacts which may occur as a result of the proposed development and are relevant matters for the consideration of the DA under Section 4.15(1)(b) to (e) of the EP&A Act 1979.

6.1 Context and Setting

The subject land is located to the south west of the Finley urban area but is set within an entirely rural context. The character of the area is defined by a variety of rural properties which exist across large areas and comprise cropping and livestock grazing uses.

The site is suitable for the proposed development given it will occupy a smaller portion of the site and incorporates large setbacks from the main road frontage. The setback and partial screening of scattered vegetation softens the potential impact of the development from the surrounding receptors and main roads.

The larger landholding of the landowner, including the subject site, will continue to be used for agricultural purposes. Grazing is intended to operate as part of the normal routine by the current landowner and will assist in maintaining pasture height and ground cover, and will allow agriculture to continue on the site, although at reduced capacity. The site is considered suitable for sheep grazing and can be configured as part of the larger farm operations, utilizing internal gates connecting adjoining paddocks and livestock handling facilities. Livestock will be able to be able to graze in areas between the panel arrays and within the perimeter areas, however landscaping zones would be protected by fencing or similar treatment.

The development will ensure the establishment of a high quality and positive outcome within the surrounding context, without causing detrimental impacts to the surrounding context.

To mitigate against the potential impacts of development on the surrounding area, it recommended that prior to works commencing, a suitable Construction Environmental Management Plan (CEMP) or similar is to be prepared and submitted for approval by Council. This CEM should be generally consistent with the commitments provided within this SEE and the accompanying documentation, and include matters relating to:

- Aboriginal Heritage Management;
- Construction Traffic Management;
- Site Establishment
- Bushfire Management;
- Waste Management;
- Erosion and Sediment Control;
- Noise Management;
- Dust Management;
- Site Decommissioning;
- Operation Hours;
- Emergency, safety and security; and
- Weed Management and Biosecurity

6.2 Glint and Glare

Glint refers to the momentary flash of bright light that can be caused by the reflectivity of solar panels and glare refers to the continuous source of light and is generally associated with stationary objects. Glint and glare from PV panels can have potential safety or amenity impacts to surrounding sensitive receivers, including potential to impair observers through inducing an after image.

An assessment of the potential impact of the proposal has been undertaken using the GlareGauge Solar Glare Hazard Analysis Tool from Forge Solar. The results of this analysis are attached and are summarised and attached.

6.2.1 PV Panels Reflectivity

As construction of PV panels primarily utilises glass and steel there is a perception of glint and glare from the reflectivity of solar panels. This leads to potential issues of distractions to motorists, aircraft and eye damage.

Generally, solar panels will not create significant glint or glare compared with other surfaces. PV panels are designed to collect sunlight to convert to energy and therefore absorb the majority of light received. The panels are designed using anti-reflective coatings during manufacture to reduce reflection and will typically absorb 80-90% of the light received.

PV panels are also generally less reflective than other naturally occurring elements such as soils and crops and have been found to be generally less reflective that general rural environments and far less reflective that open water¹.

The angle of incidence of the sunlight is also relevant in considering the reflection of solar development. A fixed axis solar facility will have panels that do not move throughout the day and therefore the angle incidence varies with the time of day. A tracking system, such as that proposed for this development, will follow the sun through the day and can have the angle of incidence reduced. It is also possible to 'back track' panels at certain periods of the day to reduce potential impacts



¹ Spaven Consulting, Solar Photovoltaic Energy Facilities: Assessment of Potential for Impact on Aviation, January 2011

Figure 28 – Comparative reflection analysis of PV Panels to other surfaces (Spaven Consulting 2011, p.5)





As discussed, an assessment of the potential impact of the proposal has been undertaken using the GlareGauge Solar Glare Hazard Analysis Tool from Forge Solar. The tool enables the proposed solar facility to be mapped along with relevant data inputs and then uses the data consider the potential for temporary after-image or more significant retinal burn. The chart presented at **Figure 30** represents the possible severity of glare at receptor locations. In summary, red glare refers to potential for permanent eye damage from the observation location, yellow glare indicates the potential for after image effects and green glare refers to low potential for after image impacts.



Figure 30 Summary of potential glare impact with regard to total minutes of glare for receptor.

The assessment relies on identifying the potential sensitive receptors surrounding the development and assessing the potential impacts on those receptors. The modelling for consideration of this

development utilises the specification and data of the proposed PV panels to be installed, the location of the panels relative to the receptors and the proposed angle of tilt for the panels.

The assessment has identified a range of road alignments and observation points for glare impact from the development. A small airport is also located on the fringe of the Finley township, approximately 2 kilometres from the development site. **Figure 31** below summarise the location of identified routes, flight paths and observation points within proximity to the site which may have potential impact from glare.



Figure 31 Observation points (dwellings), routes and flight paths in the surrounds of the proposed Finley Solar Facility

28 dwellings have been assessed with 18 predicted to be subject to some yellow glare or potential after image effect. "OP5", located at the corner of Broughans Road and Dales Road was predicted to have the highest potential for yellow glare minutes at 914 minutes per year. "OP 2", the nearest dwelling to the west was also predicted to receive potential yellow glare for 824 minutes per year. "OP 20", which is located to the east of the PV array along Dales Road was also predicted to receive potential yellow glare for 618 minutes per year. The other observation points surrounding the development had generally low yellow glare exposure, all below 500 minutes per year with some below 100 minutes.

23 of the dwellings were identified as being subject to possible green glare, being for a low potential for after image effect, was also detected for 23 of the dwellings. All except 1 of these had minor exposure (i.e. generally less than 100 minutes per year), and range between 20-60 minutes of exposure per year. 5 dwellings modelled were subject to no green or yellow glare.

The analysis also modelled eight (8) route receptors, being Broughans Road, Broockman Road, Canalla Road, Dales Road, McMurrays Road, Newell Highway and two private access roads. Two of the assessed routes were subject to yellow and green glare. Broughans Road had a total of 32 minutes of yellow glare and 11 minutes of green glare per year. Dales road was subject to 82 minutes of yellow glare and 33 minutes of green glare. These amount of exposure to these routes per year is very low and it is not likely that travelling vehicles will be significantly affected. The internal accessway which

runs through the remaining western portion of the subject land also detected green glare exposure, however this was only recorded at 6 minutes and is not considered substantial.

The Finley Airport is located approximately 2 kilometres north east of the subject land, with the runway angled in a north-east, south-west alignment. The modelling has been carried out on Flight Path 1 (FP1), which refers to the approach path from the south-west and flight Path 2 (FP2) which is the approach from the north east. FP1 was found to have no green or yellow glare. FP2 was found to have 860 minutes of green glare per year and no yellow glare. This is considered to be acceptable as green glare represents a low potential for after image and the duration of exposure is low and confined to a generally low period of time per day for part of the year.

Overall, the assessment determines that the glare generated by the proposal is acceptable and can be adequately mitigated. The amount of glare calculated by this assessment was considered to be generally acceptable, however areas of yellow glare to adjoining properties is noted and appropriate mitigation measures should be imposed to minimise the potential impacts on those properties. Glare exposure can be mitigated through screening provided by landscaping along the boundaries to the properties that are likely to receive the highest extent of impacts (i.e to the east and south west). The proposal includes landscape treatments to all boundaries of the development and have been aligned to lot boundaries and with varying planting heights to provide suitable mitigation.

In the interim, prior to landscape reaching mature heights, it is recommended that suitable screening material be applied to the security fencing to appropriately mitigate any glare or visual impacts during the growth of vegetation.

The impact of the proposal on the adjacent flight paths is considered acceptable given the relatively short exposure times and being for green glare only. Again, implementation of the proposed landscaping and temporary perimeter screening will provide treatments to mitigate the impact of glare to surrounding receptors.

6.3 Visual Impacts

The visual impact of solar farms depends on the scale and type of infrastructure, the prominence and topography of the site relative to the surrounding environment; vegetation; and any proposed screening measures to reduce visibility of the site. In this instance, the proposal represents a small scale facility and has been proposed within an area of the site that maintains significant separation distances from the main road frontage and neighbouring dwellings.

Generally, solar panels will not create significant glare compared with other commonly existing surfaces. Likewise, photovoltaic solar panels are generally less reflective than other naturally occurring elements such as soils and crops.

The development will result in the placement of new solar panels and other aboveground infrastructure within a generally open landscape and presents risks to visual amenity.

The character of the landscape is predominantly an open modified agricultural landscape that has been shaped by farming and contains only scattered patches of native vegetation and other planted perimeter fencing. The landscape is very flat, with no areas of elevated viewpoints towards the site.

The proposed facility will comprise approximately 14,190 solar panels installed in a large number of rows through the property. The arrays are to be setback 200 metres from southern lot boundary (Broughans Road), approximately 370 metres from the northern lot boundary and 1.7 kilometres to the western boundary (Canalla Road). The panels are to be established along the eastern boundary of the lot, however no dwellings or sensitive receptors are immediately located at this interface. The sensitivity of private property and public roads to landscape change would be low given the

predominantly agricultural landscape. The magnitude of the project and impact on landscape character is also considered to be low for private property and public roads. An analysis of the surrounding context is provided at Figure 1 below indicating the immediate view corridor of 500 metres and sensitive dwellings located within the surrounding area.



Figure 32 – Visual catchment (500 metre) for the development area.

There is one existing dwelling within a 500 metre radius, with several more in close proximity beyond. The nearest dwelling to the south east is screened by extensive perimeter landscape planting to the lot boundary and provides an effective existing screen to the development site. Other nearby dwellings within approximately 500 metres to the west and south west are screened by remnant vegetation and roadside vegetation. There is a concentration of dwellings to the east of the site surrounding the Dales Road and Broughans Road intersection and along each road. These dwellings are beyond 1 kilometre of the site and are screened by scattered vegetation within the paddocks between the facility and the dwellings.

In the broader landscape, there are patches of vegetation to the east and west of the site (shown below) which assist in partially screening and softening the visual impact of development from surrounding existing residential properties.



Figure 33 – Scattered vegetation to the east of development area



Figure 34 – Scattered vegetation to the west of development area

The visual impact of the proposed works are assessed to be low for the main sensitive viewpoints, being dwellings in the broader landscape and public roads. These impacts are considered acceptable given the nature of the proposed development and that it will contribute to renewable energy generation. The landscape is in a predominantly flat farming area and the development will incorporate large setbacks from primary road frontages. The landscape also includes scattered vegetation which offer partial screening to nearby dwellings.

To assist with the potential visual impact, it is proposed to establish landscape buffers along all boundaries of the development the submitted Landscape Plans.

6.4 Landscaping

Further to the discussion above in relation to visual impacts, the proposal includes landscape buffers to all site boundaries to screen and soften the development. The landscaping areas are intended to reduce visual impacts from sensitive receivers and the adjacent Broughams Road.

The proposed landscape outcome is intended to enable a long term landscaping solution whereby it will suitably accommodate the development in the short term and also enable the site to be sustainably returned to rural activities in the event that the solar facility is decommissioned in the future.

The proposal includes nominated landscape buffers to all perimeters of the site. It will extend along the eastern boundary within the development (i.e. behind the security fence) and along the northern, south western and southern boundary on the outside of the security fence. The intention is to provide a manageable landscape solution while also screening the development and the security fence.

The landscaping for the site is detailed by the attached Landscape Plans.

To protect the landscaping buffers on the outside of the security fence, a rural tyle post and wire fence will be established which prevents stock accessing the landscaping but allows for maintenance and watering of the buffers. The manual watering should occur regularly during drier months (generally October to March) and this regime should be adjusted to accommodate any seasonal rainfall variation.

Sheet 20032 L01 identifies the proposed planting schedule and the estimated height and spread at 3 years of proposed planting (under optimal growing conditions). To provide optimal growth, the operators propose to implement a landscape maintenance program which includes regular watering of landscape buffers.







Figure 36 – Proposed Landscape Typical Sections (by type shown on plan)

6.5 Traffic & Access

Impacts regarding traffic have been considered through inspection of the existing road network and the present condition of the land. A Traffic Impact Assessment (TIA) has also been prepared to review the existing conditions in the vicinity of the site, including traffic, parking and servicing, as well as the performance of the surrounding network. The TIA then evaluates the required traffic and parking requirements for the proposed development, and the impacts on the surrounding road network.

The subject land is bounded by Broughans Road to the south and Canalla Road to the west, both of which provide access to the larger property. Informal and formal vehicular access to the site is available from both Broughans Road (in two locations, approximately 1.9km and 2.9km west of the Newell Highway) and Canalla Road (500m north of Broughans Road).

Broughans Road is to be the primary road that is to be used for access to the proposed development. It is a two-lane, two-way rural sealed road within a 20 metre wide road reserve that runs east west for a distance of approximately 11km between the Newell Highway and James Road. It is classified as a Residential Access Rural Sealed Road and is authorised for travel by vehicles up to and including B-Doubles.

Traffic will increase during the construction as delivery trucks, construction personnel and associated vehicles and contractors vehicles are expected throughout the process. Construction traffic will generally travel between Finley and the site via the Newell Highway and Broughans Road and it is expected that on average there will be eight (8) light/passenger vehicle movements per day eight (8) light/passenger vehicle movements per day. Light vehicles will primarily involve construction personnel, whereas heavy vehicles will involve delivery of plant and equipment associated with the solar facility. It is also intended to transport some construction personnel to the site each day by bus.

The TIA anticipates that construction activities at the site will generate 16 vehicles per day, a maximum of six days per week, resulting in 96 vehicles per week. This will include five vehicles per hour in the morning peak period (four light plus one heavy), travelling inbound to the site; and five vehicles per hour in the afternoon peak period (four light plus one heavy), travelling outbound from the site. Given the expected rate of traffic and the existing lower rates of existing traffic, it is not expected that the proposal will result in any significant impacts.

Once operational, the facility will have a very low rate of traffic generation. Primarily, traffic generated during operation of the site would be movement of staff in light vehicles to and from the site, which is expected to occur between Finley and the site via the Newell Highway and Broughans Road. There may also be occasional large vehicles delivering parts, plant or equipment, however these will be much less frequent. The TIA anticipates that the operational activities of the site will result in two (2) vehicles per day on the road network, a maximum of seven days per week, resulting in 14 vehicles per

Week. This comprises one (1) vehicle per hour in the morning peak period, travelling inbound to the site; and one (1) vehicle per hour in the afternoon peak period, travelling outbound from the site. This rate of traffic can be managed by the existing road network and will have no impacts on the existing network.

Overall, the TIA determines that there will be no significant impact on roads in the vicinity of the site or further afield during the operation of the proposed development, and that impacts from construction can be appropriately managed through the development and implementation of an appropriate CTMP.

For access to the site, the proposal intends to construct a new all-weather rural style access point at Broughans Road. Sight distances along Broughans Road is excellent in both directions, exceeding the minimum SISD of 248m for a vehicle travelling at 100km/h under the Austroads Guide to Road Design Part 4A: Unsignalised and Signalised Intersections. The TIA recommends upgrading the existing site access from Broughans Road to comply with the requirements of Berrigan Shire Council's Engineering Guidelines for Subdivisions and Development Part 2: Roads (2014).

To ensure impacts regarding access and traffic is minimised, the following mitigation measures are recommended:

- Prior to the commencement of works, a Construction Traffic Management Plan is to be developed in consultation with Council, and the RMS as necessary, and provided to Council for endorsement.
- Construction traffic should be managed through the development and implementation of a Construction Traffic Management Plan (CTMP) written in accordance with the requirements of Australian Standard AS1742.3 Manual of Uniform Traffic Control Devices – Traffic Control for Works on Roads and the RMS (TfNSW) Traffic Control at Work Sites – Technical Manual; and
- The primary access into the site from Broughans Road (approximately 1.9km west of the Newell Highway) be upgraded to comply with the requirements of Berrigan Shire Council's Engineering Guidelines for Subdivisions and Development Part 2: Roads (2014) and to a standard capable of accommodating construction and operational traffic as envisaged by the Traffic Impact Assessment.
- Grading and construction of the internal access network using gravel surfaces to ensure an allweather standard can be maintained.

6.6 Drainage

The proposal will include a number of internal gravel access roads and new hardstand areas surrounding the proposed substation which will alter runoff from the property. Accordingly, the proposal includes new on-site swale and detention facilities to collect, convey and discharge stormwater from the site at pre-developed levels.

All runoff from the gravel access roads and the hardstand areas of the property will be collected and conveyed to a proposed on-site basin via new swale drains along the internal access roads. The runoff will be collected in the proposed basin and will discharge at pre-developed flows, as calculated by the submitted Concept Stormwater Management Plan. This swale drain and detention basin network will be designed to collect and discharge runoff from the property at pre-developed levels. The swales will have capacity for 0.037m³/sec of runoff and will discharge to the basin with a surface area of approximately 500m², representing the required storage for the scale of the proposed facility

The basin is intended to comprise a shallow basin with a small bank, enabling a more natural basin design. Proposed outfall from the basin will be provided with rock beaching to allow runoff at predeveloped levels to be made without increasing erosion risk. Internal swales and the basin will comprise appropriate surface treatments, including grass and other landscaping as required to prevent erosion and assist with treatment.

It is proposed that runoff from the proposed panels will runoff to the ground and will be dissipated into the natural ground. The proposed panels will be a single axis tacking system. The runoff from the increased imperviousness of the solar panels is insignificant. As the entire solar array is not a continuous impervious surface, most of this runoff will infiltrate into the soil as per current conditions. The installation of the panels will not significantly alter the existing ground conditions beneath the arrays that would affect runoff.

Research carried out in relation to the impact of solar farms on stormwater runoff in the USA and the UK has concluded that solar panels will not have a significant impact on the hydrology of the site under a number of conditions such as:

 where the soil profile has not been overly compacted and maintains suitable opportunities for infiltration

- where there is some surface vegetation cover that can be maintained,
- where the site has good sheet flow across the surface rather than concentrated flows along narrow flow paths,
- where there is sufficient separation between each row of solar panels to allow runoff to spread across the surface and encourage vegetation growth

These principles have been considered in the design of the proposed facility, with the site having been farmed for a long period of time and having suitable opportunity for infiltration of stormwater runoff. The site is very flat and has uniform existing runoff via sheet flow and avoids channelling flows in particular paths. The design of the facility also includes suitable separation and spacing to ensure broader flows of runoff from the panels. The proposal is therefore considered to represent a responsive design to stormwater and drainage consideration.

A Concept Stormwater Management Plan (refer to **Attachment E**) has been prepared and sets out the design requirements for the proposed stormwater design of the facility.

6.7 Biodiversity

A desktop biodiversity assessment has been carried out to examine the likelihood of the proposal having a significant effect on any threatened species, populations or ecological communities. This desktop assessment has been supported by a site inspection carried out in November 2019 and March 2020.

Relevant literature, online resources and numerous databases were reviewed to provide an assessment of environmental, flora and fauna values associated with the investigation area. The following information sources were reviewed:

- OEH Bionet Atlas for species sighting recordings
- NSW Government State Vegetation Type Map to identify regional scape mapping of Plant Community Types ("PCT")
- Department of the Environmental and Energy Protected Matters Search Tool ("PMST") for predicted threatened species based on available habitat
- Aerial photography of the investigation area (via Nearmap)
- Property information available from NSW Land and Property Information
- Relevant environmental legislation and policies, including:
- Environment Protection and Biodiversity Conservation Act 1999
- Biodiversity Conservation Act 2016
- Previous ecological assessments within the Berrigan LGA.

Background research was utilised to assist in predicting flora species for identification purposes and in preparing a list of potential threatened species.

Site inspections were carried out on 25 November 2019 and 26 March 2020 within the area identified below at **Figure 29**. This area consists predominantly of the maximum impact area of the proposed facility, and was marginally extended to account for access, and potential impacts on nearby trees. The methodology consisted of a general flora survey, a significant flora study and an assessment of potentially affected trees. These methods are described in the following sections.



Figure 37 Portion of the site investigated (blue outline) with the footprint of the proposed solar facility (red shading).

The PMST identified potential for five (5) ecological communities, either endangered or critically endangered under the EPBC Act, to be present within the study area. It is noted that the PMST provides predicted records and does not account for factors such as land use and disturbance. It was not predicted that these communities would occur on site. The potential communities are as follows:

- Buloke Woodlands of the Riverina and Murray-Darling Depression Bioregions
- Grey Box (Eucalyptus microcarpa) Grassy Woodlands and Derived Native Grasslands of South-eastern Australia
- Natural Grasslands of the Murray Valley Plains
- White Box-Yellow Box-Blakely's Red Gu Grassy Woodland and Derived Native Grassland

In addition to the potential ecological communities, other Matters of National Environmental Significance that were identified by the PMST were considered as part of the background research.

The potential threatened species likely to occur in the area were determined from the Bionet Species siting records and the PMST. Records of potential threatened flora species occurring in the investigation area are set out within the following table. It is also noted that other exotic and non-threatened species, which were considered as part of the general flora survey, are included as part of the attached extracts from both these databases:

 Table 3 Records of predicted threatened flora species based on review of databases and available site conditions.

Name	BC Act Listing	EPBC Act Listing
Austrostipa wakoolica	Endangered	Endangered
Amphibromus fluitans (Floating Swamp Wallaby-grass)	Vulnerable	Vulnerable
Brachyscome muelleroides (Mueller Daisy)	Not listed	Vulnerable
Sclerolaena napiformis (Turnip Copperburr)	Endangered	Endangered
Swainsona murryana (Slender Darling-pea)	Vulnerable	Vulnerable

Spatial databases including the NSW State Vegetation Type Map ("PCT Map") and aerial imagery were used to identify and verify the potential for habitat and the level of disturbance to the site.

The entire development area is identified as 'non-native' land by the PCT Map indicating a modified landscape condition., However, it is noted that the portion of vegetation to the west of the investigation area (within the centre of Lot 126) is identified as part of PCT 76 'Western Grey Box tall grassy woodland and clay soils in the SNW Western Slopes and Riverina Bioregions'. This is likely to be representative of indigenous conditions of the site, prior to modification.

The subject land is shown as being affected to a minor degree by biodiversity on the Terrestrial Biodiversity Map of Berrigan LEP as shown below. This aligns to a patch of vegetation retained through the centre of subject land, however is not within the area to be developed for the proposed facility.


Figure 38 – Extract from Berrigan LEP Terrestrial Biodiversity Map

The most detailed and latest available aerial imagery was taken from Nearmap records and is dated January 2010. The aerial imagery was considered and demonstrates that the land has been highly disturbed by agricultural activity over a long period.

The desktop assessment indicates a low likelihood of any substantial vegetation across the investigation area. However, areas immediately surrounding the investigation area includes three scattered trees and a more prominent stand of existing remnant vegetation towards the centre of the site.

A general flora survey was carried out across the site using the "Random Meander Technique" described by Cropper (1993). This method was used due to the high disturbance of the site, and its relatively low diversity and density of vegetation across the study area. The field survey was undertaken to ground truth the information identified via desktop review and to identify the presence of any threatened ecological communities. All species observed were identified as far as practicable to a species level. For those which could not be identified on site, a sample was collected and identified utilising nomenclature available from NSW PlantNET. At minimum, all dominant species were identified and recorded.

After the compilation of background information, targeted searches were then conducted over the subject land using the "Random Meander Technique" described by Cropper (1993). The predicted threatened species, as listed under the BC Act or EPBC Act, and identified as part of the background research were specifically targeted through field survey to determine and verify biodiversity conditions within the investigation areas.

The landscape of the investigation areas was found to be dominated by introduced grasses, consisting predominantly of degraded and dried grasses and various weeds. The area of the site around the fenced area of the channel was less disturbed by grazing and included rushes and weeds, predominantly consisting of distributions of *Marrubium vulgare*. The highly disturbed nature of the paddock presented low densities of the grasses identified in the table below. Much of the investigation area consists of bare ground.

Scientific	Common	Exotic
Austrostipa aristiglumis	Plains Grass	
Avena fatua	Wild Oats	*
Chloris truncata	Windmill Grass	
Cirsium vulgare	Spear Thistle	*
Echium plantagineum	Pattersons Curse	*
Enteropogon acicularis	Curly Windmill Grass	
Juncus sp.	A rush	
Lolium rigidum	Wimmera Ryegrass	*
Marrubium vulgare	White Horehound	*

Table 4 Species list of flora observed during the general survey

Scientific	Common	Exotic
Rytidosperma setaceum	Small-flowered Wallaby Grass	
Sclerolaena birchii	Galvanised burr	
Tribulus terrestris	Cat-head	*

To account for secondary impacts from future development, the investigation area was marginally extended, and included the three trees located outside the north-western extent of the defined development area. The species of these trees were identified, and assessment was made on their conditions and habitat value for the purposes of due diligence.

No trees were identified in the development area, however three (3) scattered trees are located beyond the site and were assessed in order to account for any edge effects of development or variation to future development area. The trees are native trees contained in an open paddock and are separated from one another and not supported by any significant ground layer. **Figure 39** below indicates the observed trees in the landscape and their spatial relationship.

Given the isolation of the trees, they are not assessed to provide any significant level of connectivity. Native Crested Pigeons (*Ocyphaps lophotes*) were observed utilising the trees as habitat, indicating that the trees provide habitat conditions for native bird species.



Figure 39 Scattered trees within the northwest of the investigation area

No. Common



Having regard to the desktop and field survey results, along with consideration of the likely design of the proposed solar facility, the future development of the land is expected to have no significant biodiversity impacts. The area within the development area is highly disturbed and does not contain any identified ecological values.

Notwithstanding, the potential impacts from the development may have direct or indirect impacts on biodiversity within the site or adjacent areas during construction and operation, including increased

weed encroachment, and other edge effects from development. However, it is not expected that it will cause any increased impacts over the existing operation of the site as a grazing paddock. Potential indirect impact on scattered native trees and habitat for native bird species within the site due to 'edge effects' resulting from development works and operational matters associated with development. It is considered that any impacts can be adequately mitigated through the design and operational stages.

No impacts on wildlife corridors and areas of significant biodiversity or conservation value are expected. Likewise, no impacts on threatened species or ecological communities are expected due to the degraded condition of the ground layer and general absence of native species throughout the site.

The following mitigation measures are provided to ensure that no unintended impacts arise from the proposed development of the solar facility.

- Scattered trees located adjacent to the impact area and the electrical supply services traversing the site are to be protected by appropriate barriers, in accordance with AS4970 – Protection of trees on development sites.
- If threatened species are observed during works, works should cease immediately, and an appropriately qualified ecologist be contacted.

These above measures will be appropriately implemented as part of the construction and/or operation of the proposed development, to ensure that impacts on biodiversity are appropriately minimised.

6.8 Heritage

6.8.1 Aboriginal cultural heritage

The proposal will require earthworks required for cabling of each photovoltaic array to inverters and the substation, for piledriving of the supportive frames, and for the proposed perimeter road. As such, Aboriginal heritage was considered as part of the proposal to ensure that no harm would come from these works or the ongoing operation of the facility.

An Aboriginal Due Diligence Assessment has been carried out for the property by NGH Environmental for the land in accordance with the sequence of steps identified in the NSW Office of Environment and Heritage's *Due Diligence Code of Practice for the Protection of Aboriginal Objects in NSW*. A copy of the Assessment is provided at **Attachment G**.

A search using the basic AHIMS search tool did not locate any Aboriginal sites or places within or around the subject land at a buffer of 50 metres. The report determined that the pre-European landscape in the proposal area has undergone significant modification with the installation of the Murray Irrigation Area and laser levelling of pastoral paddocks across the district. An initial desktop assessment, using satellite imagery and topographic data, indicated that the site appears to have low potential for Aboriginal Cultural Heritage to occur within the project area given that no natural watercourses are present and the landscape has been significantly modified from its pre-European state. A visual inspection was completed covering the entire proposal area with no sites of Aboriginal Cultural Heritage or areas of archaeological sensitivity or landforms with the potential to contain Aboriginal objects identified.

The Report concludes that:

No sites of Aboriginal Cultural Heritage or unmodified areas of archaeological sensitivity or landforms with the potential to contain Aboriginal objects were identified across the proposal site. This is due to the historic disturbances that were noted, resulting from the installation of channels to the north and south east of the proposal area and the laser levelling for previous cropping purposes. The south eastern channel extends across a small portion of the current assessment area but is no longer utilised for irrigation purposes. The channel locations may be modified natural creeklines that previously existed in the area, which may increase the potential for Aboriginal heritage sites to occur. The density of meandering trees in the paddock to the immediate west of the proposal site suggests that a depression and possibly a former creekline may have been present in this area which also raises the potential for Aboriginal sites to occur in the immediate landscape. The vegetation clearance has resulted in only scattered paddock trees remaining in the proposal site.

Despite the presence of possible landscape features in the immediate area, laser levelling of the paddocks within the solar farm project area has removed any micro-topographical landforms that may have been the focus of occupation by Aboriginal people in the past. The removal of these landforms is also likely to have removed the archaeological signature for this region, which is generally a low-density scatter of stone artefacts.

The lack of previously identified Aboriginal Cultural Heritage sites in the Finley region, suggests that despite the low ground surface visibility during the survey, the lack of sites within the proposal area is a true representation of the archaeological record at this location.

Despite not containing or having a likelihood of containing Aboriginal cultural heritage, the proposal is recommended to contain all areas of works of existing disturbance and any activity proposed outside of the current assessment area should also be subject to an Aboriginal heritage assessment. If in the unlikely event that any items suspected of being Aboriginal in origin are discovered during the work, all

work in the immediate vicinity must stop and BCD notified. The find will need to be assessed and if found to be an Aboriginal object an AHIP may be required.

6.8.2 Non-indigenous heritage

A search was undertaken for items of heritage significance in the area under the NSW Heritage Act and the Berrigan Local Environmental Plan. There are a number of items within the urban area of Finley, however none of these items are located within the vicinity of the subject land.



Figure 40 – Non-indigenous heritage within the Finley urban area

Due to the absence of any non-indigenous heritage and no buildings or structures which may have heritage potential, there are no recommended mitigation measures proposed in regard to heritage.

6.9 Natural Hazards

6.9.1 Flooding

A portion of the subject land is identified within the flood planning mapping for Berrigan Shire, however this is contained to the central portion of the land, outside of the proposed development area. The development area is flat and well drained and is not expected to be subject to any flooding impacts. The nature of development will also not be likely to generate any additional stormwater runoff that may contribute to flood risks on the site.



Figure 41 – Extract from Berrigan LEP Flood Planning Map

6.9.2 Bushfire

The development site is not mapped as being bushfire pone land. Infrastructure comprising electricity generating works is not a habitable building and is not listed as a special fire protection purpose under section 100B of the Rural Fires Act 1997. The subject land, particularly within the area of the proposed development, is generally clear of vegetation, as are surrounding properties.

Notwithstanding the above, the risks of potential bushfire is appropriate for consideration given the risk presented by electrical generating infrastructure and the rural landscape.

The land comprising the new development is cleared and the likelihood of vegetation intensifying around the facility is low. The immediate landscape within 140 metres of the facility is also best categorised as a grassland, consisting of farming paddocks. The nearest vegetation distributions in an open woodland formation is to the west of the development area.

Despite the land not being mapped and no requirements for fire protection, it is considered best practice for the facility to implement bushfire protection measures. This is to mitigate against the potential risks caused by grasslands surrounding the facility. These mitigation measures are as follows:

- Establish and maintain a 10 metre APZ area surrounding the entire development, ideally utilising the internal access tracks;
- The APZ should be managed to comprise minimal fuel at ground level, vegetation that does not provide a continuous path to building/s for the transfer of fire, shrubs and trees that do not form a continuous canopy and vegetation is planted/cleared into clumps rather than continuous rows, species that retain dead material or deposit excessive quantities of ground fuel are avoided, shrubs and trees are pruned or removed so they do not touch or overhang the

building/s, vegetation is located far enough away from the building/s so that plants will not ignite the building/s by direct flame contact or radiant heat emission.

- Buildings should be sited and designed to minimise the risk of bush fire attack and sited so that an APZ of 10 metres can be established.
- Property access roads should comply with the following requirements of section 4.1.3 (2) of Planning for Bush Fire Protection 2006, including:
 - o a minimum carriageway width of 4 metres should be provided
 - A minimum vertical clearance of 4 metres to any overhanging obstruction, including tree branches should be provided.
 - Curves should have a minimum inner radius of 6 metres to allow for rapid access and egress. The minimum distance between the inner and outer curves should be 6 metres.
 - Crossfall should not exceed 10 degrees.
 - Maximum grades for sealed roads should not exceed 15 degrees and should not be more than 10 degrees for unsealed roads
- Maintain a perimeter road to the facility in an all-weather condition that provides two way movements or passing bays at regular intervals.
- Establish an emergency evacuation plan detailing safety and protection measures for the facility.

6.10 Electro-magnetic radiation

The generation and use of electricity can produce extremely low frequency electro-magnetic fields (EMF). According to the Australian Radiation Protection and Nuclear Safety Agency (ARPANSA), which is the department which oversees emerging research into the potential health effects of EMF exposure, there is no established evidence of health effects from exposure to electric and magnetic fields from powerlines, substation, and other electrical sources, regardless of proximity.

The location of the prosed solar facility is considered appropriately separated from the nearby adjacent dwellings. No further mitigation measures are proposed.

6.11 Waste Management

The proposal will generate waste predominantly during the construction phase that would typically include off cuts, excess construction material and domestic and putrescible waste (including food waste, bottles, cans and paper). The primary waste will likely result from the establishment and construction works of the facility and installation of the arrays. It is not anticipated that the works will generate substantial amounts of waste providing that the appropriate management and mitigation measures are implemented. Any waste produced through the construction stage will be collected and appropriately stored on site and disposed at a facility which can lawfully accept the waste material produced.

It is expected that the solar farm will be operational for at least 20 to 25 years. Waste generated during operation of the facility is expected to be relatively low given the minimal occupation of the facility and the nature of the proposed activities. Operational waste is anticipated to include occasional waste generated by staff on the site and any excess materials used during management and maintenance works. On site waste storage bins will be provided and collected as required by waste removal contractors.

Upon decommissioning all infrastructure, including cabling and panels and mounting frames including footings and inverters would be disassembled and removed from the site.

A preliminary Waste Management Strategy is set out within Table 5 below. This preliminary Strategy sets out the anticipated waste that will be generated at the construction, operation and decommissioning phases of the development.

Stage	Anticipated Waste Material	Proposed Management	
Construction	 Excess concrete from the setting of mounts and footings Off cuts and excess construction material Packaging materials including plastic wrapping, cardboard and wooden pallets Cable reels and other electrical waste Domestic and putrescible waste (including food waste, bottles, cans and paper) Unused or spent chemicals. 	Construction waste will be sorted and stored in stockpiles and skip bins as required, located within a defined laydown area in accordance with the NSW EPA Waste Classification Guidelines for recycling and landfill, as follows:RecyclingLandfill• Steel & scrap metal• General Waste• Recyclable plastics• Domestic & putrescible waste• Cardboard packaging• Non-recyclable plastics• Timber product (incl. cable reels & pallets• Non-recyclable plasticsRecycling and landfill waste will be collected and taken to off-site waste management facilities which can lawfully accept the waste, as required.	
Operation	 General waste from site office, including paper, plastic and glass. Waste resulting from maintenance work, including packaging, and broken equipment. Minor degree of domestic and putrescible waste (including food waste, bottles, cans and paper) 	All waste will be stored in bin or otherwise stockpile areas near the site office, which will divide waste into landfill and recycling streams. These waste materials will then be taken to off- site waste management facilities.	
Decommissioning	 Photovoltaic modules and supporting poles and mounts, PV boxes, skids, scrap metal. Glass for panels Silicon for wafers Inverters, batteries, transformers and electrical cables Fencing Storage containers 	As with construction, waste generated from the dismantling of the solar facility infrastructure will be distributed to separate streams for recycling or general waste. Recycling and landfill waste will be collected and taken to off-site waste management facilities which can lawfully accept the waste, as required. The amount of material types that will be recyclable will be determined by the development of the waste recycling industry and their future capacity to process specific materials. Given the anticipated number of operational years, it is expected that the recycling industry will development new technologies and uses, as required.	

Table 5 Preliminary Waste Management Strategy

It is recommended that a Waste Management Plan be produced to detail waste management guidelines for the construction, operation and decommissioning of the facility. This plan is to be developed prior to any works commencing on site, and is to detail the following:

- Provision and classification of waste streams including recycling and general waste in separated bins.
- Reporting procedures if any waste incident occurs.
- Waste minimisation strategies for both construction and operation of the facility.
- Location of bins, signage, and collection points.
- Considerations to recycling and/or disposal of infrastructure upon decommissioning.

6.12 Air Quality

The use of the subject land is for agricultural purposes likely consisting of regular tilling, sowing and harvesting or animal grazing. As is evident from the current condition of the land, this agricultural use has degraded much of the groundcover vegetation and left the ground exposed. The construction processes of the proposed solar farm will not involve substantial earthworks and only small scale excavation for footings, ancillary structure including the substation, and for the establishment of an unsealed perimeter road. Other ground disturbance may result from the passage of large vehicles for the delivery of the panels and driving machinery for the array footings.

Dust emissions may be generated as a result of earthwork activities, particularly during dry and windy conditions. Excessive dust generation may impact the amenity of surrounding properties and be detrimental to human health. Some of the environmental factors that must be considered when evaluating the risk of dust generation are the following:

- Soil type & structure clay content influences the expected dust generation, with higher percentages correlating to decreased dust generation. Degradation of soil structure increases dust generation.
- Soil moisture wetter soil decreases dust generation.
- Rainfall as well as contributing to soil moisture, it also influences the potential suspension and drift of dust particles.
- Wind direction and speed determines the potential drift and direction of dust particles.

These environmental factors will be monitored for each of the construction and operational stage of the development.

The rate of dust generation from the land once the facility is operational is expected to reduce from the former agricultural use do to their being less ground disturbance required for the operation of the facility.

The following mitigation measures are proposed to minimise dust generation for the construction and operational stages of the development:

During Construction:

- Minimise vehicle movements to defined paths and laydown areas.
- Supress dust emissions using watering carts, spraying water to supress dust as required.
- Daily monitoring of weather conditions and pause works during dry and windy weather.
- Construction will cease and be rescheduled if monitoring identifies windy weather in excess of 40-50km/hr
- Minimise the driving of the footings of the arrays through an appropriately designed layout.

- Ensure stockpiles of excavated material is bunded and protected from wind and vehicle movements
- Enforce an on-site speed limit of construction and contractor vehicles to limit vehicle dust generation
- Construction vehicles will be washed down, using on-site facilities, to minimise the transportation of mud and dirt onto roadways
- Any dirt that has tracked onto the adjacent roadway, from construction vehicles, will be cleaned and appropriately disposed of within 24 hours
- Visual inspection of the construction areas will be undertaken by the HSE Coordinator and construction personnel to identify any potential management issues.

During operation:

- Provide training as a part of site induction process to educate employees and contractors of air quality management.
- Regular monitoring of dust generation rates to ensure that low levels
- Revegetation and regeneration of site with appropriate ground cover species.
- Ensure all plant, storage areas and equipment is contained within a designated graded area.
- Grade and add gravel base to accessways and circulating roads, where appropriate.
- Ensure monitoring and maintenance protocols for the internal road network is followed to reduce dust generation
- Enforce a maximum speed limit on the internal road network to ensure operational traffic generates minimal dust.

The implementation of these mitigation measures will ensure that the impacts on air quality form dust generation is minimised. Throughout the construction and operational stages, the success of these measures will be monitored and reviewed as required.

6.13 Noise

The impacts of noise have been anticipated based on the surrounding receptors, being nearby dwellings. The surrounds of the impact area are largely undeveloped consisting of large farming areas and low density housing development on farming or lifestyle blocks. The closest of these receptors have been identified and are listed in the following table:

Description	Approx. Distance (m)
Single dwelling at 299 Broughans Road	750
Single dwelling at 167 Broughans Road	180
Single dwelling at 231 Broockmanns Road	950
Single dwelling at 311 Brockmanns Road	1020
Single dwelling at 134 Dales Road	900
Approximately 10 dwellings around intersection of Broughans Road and Dales Road.	900

The following potential impacts are anticipated from the construction works and operational stages of the facility:

Construction

Construction works will also include a period of noise generation during establishment. Works will occur over a very short period of time, and will be limited to appropriate hours of operation, as determined by Council and expressed through conditions of approved consent. Noise impacts will be of a minor nature and include vehicle movement and including delivery trucks and vehicles and other equipment or machinery including pile driving machinery and power tools.

Operation

The operation of the facility is expected to have minimal noise after the commencement of operation. Noise sources will be predominantly kept to vehicle movements, and maintenance crews. Given the nature of the facility, it is not expected that there will be significant noise pollution and the identified receptors are overall sufficiently removed.

An Environmental Noise Impact Assessment has been prepared to assess the potential impact of noise from the facility on surrounding sensitive receptors. The assessment has regard for the NSW EPA's Noise Policy for Industry 2017.

Noise modelling and calculations show that the level of noise emission from the operational phase of the development is well below the EPA's project noise trigger levels at all receptor locations without the need for noise controls. This includes an additional 5 dB penalty for modifying factor adjustments applied to the transformer for potential tonal characteristics which is unlikely to be the case in practice, given the distances to each receptor.

There is potential for minor exceedances of the construction noise management level of 45 dBA (Leq, 15 minute) at the closest receptor to the site whilst works are undertaken in the south eastern extent of the land. Once works progress toward the north, construction noise levels will be within the noise management level at all receptors.

Recommendations are made within the Assessment to minimise the impacts of construction noise and vibration in accordance with the Guideline and Australian Standard. Prior to the commencement of works following the issue a Construction Certificate, a Construction Noise and Vibration Management Plan may be prepared and submitted for approval by Council.

The following mitigation measures are recommended to minimise the noise impacts during the construction phase and are in accordance with and derived from the Australian Standard AS 2436-2010 Guide to noise and vibration control on construction, demolition and maintenance sites and the EPA's Interim Construction Noise Guideline 2009.

- Construction hours should be as follows:-
 - Monday to Friday 7 am to 6 pm,
 - Saturday 8 am to 1 pm,
 - No work on Sundays or Public Holidays.
- If practicable, screw piles should be used for the installation of the mounting poles rather than driven piles.
- All other plant and machinery should be selected with consideration to low noise options where available. For example, a wheeled dozer or loader is preferable to a tracked dozer or excavator if it is practicable.
- Workers and contractors should be trained in work practices to minimise noise emission such as the following:-
 - Employ the use of broadband audible reversing alarms on all mobile plant no tonal alarms should be used on this Site where practicable, if the contractor is able to retrofit broadband reversing alarms to mobile plant this should be done prior to the commencement of work to reduce tonal noise impacts,
 - Avoid dropping materials from a height,
 - Avoid shouting and talking loudly outdoors,
 - Avoid the use of radios outdoors that can be heard at the boundary of residences,
 - Turn off equipment when not being used,
 - Carry out work only within the recommended hours of operation,
- No vehicles including staff vehicles or delivery trucks should arrive at the Site prior to the operating hours.
- Keep truck drivers informed of designated vehicle routes, parking locations, acceptable delivery hours or other relevant practices (for example, minimising the use of engine brakes, and no extended periods of engine idling),
- Establish the site office and staff parking area as far from the residences as possible,
- Optimise the number of vehicle trips to and from the site movements can be organised to amalgamate loads rather than using a number of vehicles with smaller loads,
- A Community Liaison Officer is to be appointed by the contractor prior to the commencement of any works,
- The officer will approach all potentially affected residents prior to the commencement of any works as an initial introduction and provide his or her contact details,
- The officer will explain the project, duration of works, potentially noisy periods as well as determine any particularly sensitive receivers or sensitive time periods and schedule works accordingly, as far as reasonably practical,
- A contact number will be provided for any residents to call with complaints or queries.
- Once works commence, communication with the community should be maintained by the officer. Communication should be maintained via a range of media including, for example,

continued individual contact, letter box drops or a clearly visible notice board at the entrance to the site.

 Consultation and cooperation between the contractor and the neighbours and the removal of uncertainty and rumour can help to reduce adverse reaction to noise.

6.14 Workforce & Accommodation

The proposal will result in an increased workforce which will be a generally positive impact positive impact on the local economy. Likewise, it is acknowledged that the increased workforce has the potential to place pressure on local housing market and accommodation providers and other businesses and industries in the local area.

The construction works are expected to generate an expected workforce of up to 100 persons over the 9 month works period, however the applicant estimates that the peak of workforce on site to average approximately 30 persons. The number of persons on site will fluctuate due to the nature of the construction program and that not all personnel will be required for the full project, with the activities for construction being carried out over a number of phases. For reference, the phases of the construction program are generally grouped as follows:

- Site fencing and establishment repairs to rural fencing and construction of security fencing
- Civil works construction of new road accesses, hardstand internal roads, drainage and other works as required
- Installation of posts and rack systems pile/screw driven into place and connection of
- Civil works and set out of substation
- Delivery and fitting of panels to racking system
- Commissioning of substation and final works
- Landscaping and final establishment works

The applicant intends to utilise local workforce for the majority of the construction work, including for specialised technical contractors, subject to availability. The 'local' workforce may also be sourced from nearby centres surrounding Finley, such as Berrigan (24 kilometres east) or Tocumwal (24 kilometres south). Utilising a predominantly local workforce will reduce the demand of workers seeking temporary accommodation in the immediate area. In addition to any workforce drawn a reasonable commuting distance from the Finley area, such as those areas up to 30-60 minutes from the site would also travel from their place of residence rather than seeking temporary accommodating in Finley.

It will be necessary to use non-local workers and contractors for the construction work, and it is expected that these persons would arrive from other areas and utilise short term accommodation in Finley. There are a number of accommodation options available in Finley that would be used by non-local workers and based on the estimated peak personnel levels during construction, these persons could be accommodated within the town. The preference of the applicant is to have the workforce accommodated in Finley, however it is noted that other accommodation options are available in the nearby townships of Berrigan and Tocumwal.

During construction, the applicants will provide bus transport for the workforce, providing collection and drop-off from a defined location in the Finley township and the subject site, corresponding with the construction shifts. This will enable a more efficient arrangement for workers to access the site and reduce demand on local roads and other transport services.

During operation of the facility, 2 persons are to be employed for ongoing operation of the site and will attend the site on a regular basis. Maintenance of the facility will be required from time-to-time and the applicant is committed to utilising local contractors to undertake maintenance subject to availability.

Having regard to the above, the proposed development is expected to have a generally positive impact on the local economy and will not lead to an unreasonable impact on the local housing and accommodation providers. The applicant proposes to introduce a number of strategies to mitigate potential impacts that may result from the increased workforce during construction, as detailed below.

- Preparation of a detailed Construction Schedule for discussion with local community, service providers and accommodation providers;
- Engage the majority of the construction workforce from the local area, including both specialised contractors and other workers;
- Through tender and procurement processes, the applicant will give higher weighting to these
 individuals and companies that employ staff from the local area;
- Undertake initial and ongoing engagement with local housing and accommodation providers to determine availability of accommodation ahead of time and ensure that peak periods of those providers are not detrimentally affected.

6.15 Social & Economic Impacts

The social and economic impacts were anticipated based on the existing value of the land, and the anticipated social and economic effects which the facility will have. These impacts may result from the construction, operation and decommissioning of the facility.

The anticipated potential impacts are as follows:

- Loss of productive agricultural land.
- Alteration of rural landscape character and visual amenity, noise levels and air quality.
- Increase in traffic on roads from construction and delivery vehicles.
- Increased employment opportunities and ongoing benefits to local businesses and suppliers.

The capability of the land was assessed utilising the Land and Soil Capability Mapping for NSW. This mapping system grades land in a scale from 1-8 with 1 indicating slight to negligible limitation, and 8 indicating extreme limitations. The entirety of the subject land, including the development area is located with land capability class 3, indicating "moderate limitations". Given the scale of the facility and the minimal ground disturbance, the loss of agricultural value will be minimal and temporary. The nature of the array will leave the majority of the impact area undisturbed.



Figure 42 – Land capability map indicating the subject land with in land classified for 3.

The proposed facility will generate employment opportunities and opportunity for business with local suppliers. This will bring economic benefits to the local economy through wages and contracted payments, and other indirect benefits to the Finley township for accommodation and other businesses.

If necessary and appropriate, land around the arrays will be used for grazing.

- The decommissioning of the facility will restore the agricultural use of the land. It will be ensured that the arrays, other infrastructure and fencing will be appropriately remove to avoid inhibiting any future farming practices.
- Resources and labour will be sourced locally from within the Berrigan LGA as much as possible.

Overall, the land will assist towards goals to reduce emissions nationwide relating to climate change. It will also assist towards supplying land within the LGA with electricity, further contributing to its capacity and electrical infrastructure.

7 Conclusion

The DA seeks consent for the development of a 4.95 Megawatt solar facility and associated infrastructure on part of land described as Lot 126 in DP752299, Broughans Road, Finley.

The application seeks development consent under Part 4 of the EP&A Act and has been assessed against the provisions of Section 4.15(1) of the EP&A Act. As demonstrated by the detailed assessment above, the proposal satisfies the intent of the provisions of the applicable EPIs and will result in a positive development outcome in terms of social, environmental, and economic impacts.

The site has been selected due to the excellent solar exposure and access to the electrical transmission network. The site also has a low level of environmental impact, having been cleared and disturbed. The likely impacts of the development have been considered in this report and supporting documents, and have been found to be acceptable subject to appropriate mitigation measures.

It is considered that the site is suitable given the general rural context and minimal development in the immediate surrounds. The flat profile of the land will enable the facility to have minimal impacts on nearby dwellings and urban development. The site is also flat, free of development constraints and is accessible to large delivery vehicles during the construction phase and convenient for ongoing management and maintenance.

Having regard for the content of this report, the proposal deserves the support of Council because:

- it is consistent with the relevant legislation, environmental planning instruments and development control plan;
- it is considered to be appropriate given surrounding development and the context of the area;
- it will enhance the supply of a clean, zero-emission energy source to the area, contributing to the overall sustainability of the state;
- it will not permanently remove the potential of the site for use as productive farmland, as the construction and operational processes involve minimal ground disturbance, and the area can return to a productive use after decommissioning;
- it will contribute to the economy of Finley through providing employment opportunity, business to contractors and suppliers, and indirectly through accommodation providers of the township;
- it is adequately accessible from a well-constructed and sealed rural road (Broughans Road).

In light of the above considerations, it is our opinion that the proposal is appropriate from a planning point of view and is in the public interest. The proposed development warrants support by Council.

Attachment A

Title Details

Attachment B

Existing Site Plan

Proposed Site Plan and Lease Area

Attachment C

Proposed Site Plans

Proposed Development Plans

Attachment D

Panel and Support Plans and Elevations

Conceptual Civil Plans & Details

Attachment E

Concept Stormwater Management

Attachment F

Traffic Impact Assessment

Attachment G

Aboriginal Heritage Due Diligence Assessment

Attachment H

Environmental Noise Impact Assessment

Attachment I

Landscape Plans

Addendum – December 2020 Update

This addendum details the revisions made to the SEE in response to Record of Deferral issued by NSW Planning Panels dated 16 November 2020 and received by email on 18 November 2020.

The following additional information is provided for consideration:

Noise Impacts

Refer to amended:

- SEE Section 6.13 Noise
- Appendix H Environmental Noise Impact Assessment prepared by Harwood Acoustics, dated 18 December 2020

In response to the request, an Environmental Noise Impact Assessment has been prepared which assesses the full impact of the proposed solar facility's development upon all sensitive receivers within the vicinity of the site. The Acoustic Report is submitted separately for consideration and has been summarised within the revised SEE addendum.

Section 6.13 of this SEE has been amended to reflect the discussion and recommendations of the Environmental Noise Impact Assessment.

Proposed Development Plans

Refer to amended

- SEE Section 3, Description of Proposal
- Appendix C Revised and consolidated Development Plans prepared by Bison Energy, dated 18 December 2020.

The proposed plans for development have been updated to address the detail requested in the Record of Deferral. Further, the plans have been optimised in response to more recent comments of authorities and electricity providers.

The primary changes are summarised as:

- Rationalisation of circulation spaces, loading and laydown areas, waste and the like
- Rationalisation of the internal driveway access network and providing suitable turning areas
- Identification of setbacks and buffers from perimeters as required
- Identification of 10 metre Asset Protection Zones to all boundaries of the facility
- Appropriate scale and dimensions for key locations.
- Plans of proposed central power station (substation)
- Plans of proposed site office (typical)
- Typical tracker spacing and heights
- Typical array sections
- Typical fencing details
- Conceptual road cross sections
- Conceptual swale details
- Conceptual stormwater basin location/s and cross section

The SEE, and particularly Section 3, has been revised to reflect the amended plans.

Landscape and Visual

Refer to amended:

- SEE Section 3, Description of Proposal
- SEE Section 6.1, Context and Setting
- SEE Section 6.2, Glint and Glare
- SEE Section 6.3, Visual Impact
- SEE Section 6.4, Landscaping
- Appendix I Landscape Plans prepared by Fiona Slade Landscape Architect, dated 18 December 2020

A full landscape plan set has been provided in support of the proposal and is attached. The landscape plan include provision of landscaping areas to all boundaries of the site.

It should be noted that the landscape plan has identified the existing boundary fencing of the lots on the northern, eastern and southern boundaries and an existing row of tree plantings to the west, rather than to the lease area. This alignment of landscaping is proposed to provide a more sustainable long term outcome, given that the plantings will remain in place beyond the typical lifespan of the solar facility. The landowners preference would be to have perimeter fencing for any future rural uses rather than plantings within open paddock areas.

Culvert Details and Civil

Refer to amended:

- SEE Section 3, Description of Proposal
- SEE Section 6.5, Traffic and Access
- Appendix D Updated Civil Concept Plans to include General Arrangement Plans prepared by SJE Consulting dated 18 December 2020

A general arrangement plan showing the proposed culvert crossing has been provided attached to this response. The plans show the proposed arrangement for culvert crossing of the internal channel, and the associated design components to ensure that the culvert can accommodate B-double movements.

It is also confirmed that landowners consent is made to the associated works for the solar facility, including earthworks and culvert works. The Application Form has been amended to include reference to "associated infrastructure and works" and the plans and details have been reviewed by the landowner.

The SEE has been updated at Section 3 to reflect the proposed culvert details.

Grazing

Refer to amended:

• SEE Section 6.1, Context and setting

In response to the Record of Deferral, it is confirmed that the subject site will be used for opportunistic sheep grazing in small numbers by the current landowner. Grazing is intended to operate as part of the normal routine by the current landowner and will assist in maintaining pasture height and ground cover, and will allow agriculture to continue on the site, although at reduced capacity. The site is considered suitable for sheep grazing and can be configured as part of the larger farm operations, utilizing internal gates connecting adjoining paddocks and livestock handling facilities.

Livestock will be able to be able to graze in areas between the panel arrays and within the perimeter areas, however landscaping zones would be protected by fencing or similar treatment.

Section 6.1 of the SEE has been updated to reflect the above details.

Traffic Management Plan

Refer to Cover Letter to Council dated 18 December 2020.

As discussed, the applicant respectfully requests that the requirement for a Traffic Management Plan be imposed as a condition of consent, specifically required prior to any works commencing, or made as a deferred commencement condition.

It is the observation and experience of the applicant that for solar facility approvals, the TMP is generally required as a condition of consent prior to works commencing. The applicant acknowledges that this is an appropriate arrangement as the TMP is a detailed document that requires the input and approval of the civil contractors and other construction personnel. However, the nature of solar developments is also such that contractors are not appointed until after approval is granted.

The TMP is required to include details on specific measures and methods for the construction process which will not be fully known until a contractor is in place and these particular details can be worked through.